

# AUDIT REPORT ON THE ACCOUNTS OF CLIMATE CHANGE, ENVIRONMENT AND DISASTER MANAGEMENT ORGANIZATIONS OF THE GOVERNMENT OF BALOCHISTAN

**AUDIT YEAR 2022-23** 

**AUDITOR GENERAL OF PAKISTAN** 

#### **PREFACE**

Articles 169 & 170 of the Constitution of the Islamic Republic of Pakistan, 1973 read with Sections 8 and 12 of the Auditor General's (Functions, Powers and Terms and Conditions of Service) Ordinance 2001, require the Auditor General of Pakistan to conduct audit of receipts and expenditure of the Federation and the Provinces and the accounts of any authority or body established by the Federation or a Province.

This report is based on audit of the accounts of Climate Change, Environment and Disaster Management organizations of the Government of Balochistan for the Financial Year 2021-22 and accounts of some formations for previous years. The Directorate General conducted audit during the Audit Year 2022-23 on a test check basis, with a view to report significant findings to the relevant stakeholders. Audit Report includes systemic issues and audit findings having value of rupees one million or more. Relatively less significant issues are listed in the Annexure-I of the Audit Report. The audit observations listed in Annexure-I shall be pursued with the Principal Accounting Officers (PAOs) at the DAC level. In all cases where the PAOs do not initiate appropriate action, the audit observations will be brought to the notice of the Public Accounts Committee in the next year's Audit Report. Sectoral analysis has been added in this report covering strategic review and overall perspective of audit results.

Audit findings indicate the need for adherence to the regulatory framework besides instituting and strengthening of internal controls to avoid recurrence of similar nature violations and irregularities in future.

Most of the observations included in this report have been finalized in the light of the management responses and discussions in the DAC meetings.

The Audit Report is submitted to the Governor of Balochistan in pursuance of Article 171 of the Constitution of the Islamic Republic of Pakistan 1973, for causing it to be laid before the Provincial Assembly.

Islamabad Muhammad Ajmal Gondal Dated: February, 2023 **Auditor-General of Pakistan** 

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#### ABBREVIATIONS & ACRONYMS

AAO Assistant Accounts Officer

ABL Allied Bank Limited

APPM Accounting Policies and Procedures Manual

AQMS Air Quality Monitoring Station

BEPA Balochistan Environmental Protection Agency

BPPRA Balochistan Public Procurement Regularity Authority

CBDRM Community Based Disaster Risk Management

CBO Community Based Organization
CSR Composite Schedule Rates

DAC Departmental Accounts Committee
DDMA District Disaster Management Authority

DDO Drawing & Disbursing Officer

DG Director General DHQ District Headquarter

DMV Disaster Management Villages
EIA Environment Impact Assessment
EPA Environmental Protection Agency

ERRA Earthquake Reconstruction and Rehabilitation Authority

FAP Foreign Aided Project FAT Factory Acceptance Test

FY Financial Year

GFR General Financial Rules
GST General Sales Tax

IEE Initial Environmental Examination

ISSAI International Standards of Supreme Audit Institutions

M.A. Economics
M. Com
Master of Economics
Master of Commerce

M/s Messers

MHVRA Multi Hazards Vulnerability Risk Assessment NDMA National Disaster Management Authority

NIT Notice for Inviting Tenders

No. Number

NOC No Objection Certificate

NRTC National Radio & Telecommunication Corporation

NSR Non-Schedule Rates

PAC Public Accounts Committee PAO Principal Accounting Officer

PC-I Planning Commission-I

PDI Pre Delivery Inspection

PDMA Provincial Disaster Management Authority
PDMF Provincial Disaster Management Fund
PDWP Provincial Development Working Party
PHED Public Health Engineering Department
PSDP Public Sector Development Program

PWB Provincial Water Board

Qty. Quantity

QWASA Quetta Water & Sanitation Authority

Rs. Rupees

SOP Standard Operation Procedure UAN Universal Access Number

Vol. Volume

#### **EXECUTIVE SUMMARY**

The Directorate General Audit (Climate Change & Environment), Islamabad conducts the audit of expenditure and receipts of the Environment and Disaster related entities established at the Federal, Provincial and District levels. The audit mandate includes Compliance with Authority Audit, Financial Attest Audit and Performance Audit along with special audit and special studies of entities like Ministry of Climate Change, Earthquake Reconstruction and Rehabilitation Authority (ERRA), National Disaster Management Authority (NDMA), PDMAs, DDMAs, Directorate of Civil Defence and Environmental Protection Agency (EPA).

This office has a human resource of 27 personnel with 56,160 person-hours available during Audit Year 2022-23. The annual budget of the Directorate General for the Financial Year 2022-23 is Rs 67.171 million.

This report covers the audit of Provincial Disaster Management Authority (PDMA) Balochistan along with two (02) District Disaster Management Authorities (DDMAs) at Quetta and Harnai. Besides, the report includes audit of Balochistan Environmental Protection Agency (BEPA) at Quetta and its two District offices at Hub and Gwadar. Moreover, it also covers audit of Directorate of Civil Defence Balochistan, Quetta.

According to the Audit Plan both expenditure and receipts (where applicable) of these formations were audited on test check basis by selecting all main entities under the audit jurisdiction.

As a result of audit, a number of issues have been noticed and presented in the following chapters for the consideration of the management.

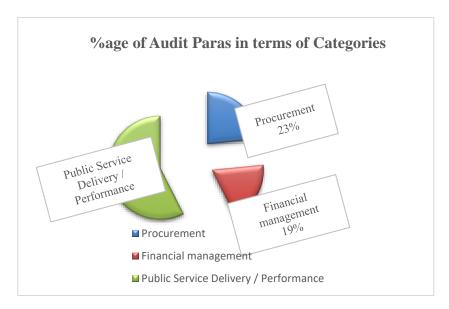
## a. Scope of Audit

The audit universe of the Directorate General consists 75 formations/offices working under three (03) PAOs / Departments of Balochistan. Total expenditure of these formations was Rs. 4.020 billion for the financial year 2021-22.

This report relates to audit of seven (07) main formations under three (03) PAOs having a total expenditure of Rs.1.726 billion for the financial year 2021-22. In terms of percentage, the audit coverage for expenditure is 43% of auditable expenditure.

#### b. Overview of the Audit Report

SUMMARY OF AUDIT REPORT							
(Rs. in million)							
Total	A a a	•	Categoriza	ations of A	Audit Ol	servatio	ons
amount placed	recoveries pointed out	Procu	ırement			Del	Service livery ormance
		No. of Paras	Amount	No. of Paras	Amount	No. of Paras	Amount
1,370.498	83.030	11	1,102.180	09	96.355	27	171.963
	placed under audit observations	Total Amount of amount placed pointed out under audit observations report	Total Amount of amount placed under audit observations amount of recoveries pointed out under audit observations report Procure No. of Paras	Total Amount of amount placed under audit observations amount recoveries pointed out under audit observations report Categoriza  Procurement  No. of Paras Amount	Total amount of recoveries pointed out under audit observations of report Total Amount of recoveries pointed out under audit observations Total Amount of recoveries pointed out under audit observations Total Amount of recoveries pointed out under audit on the report Total Amount of Paras Amount Total Amount of Paras Total Procurement Procur	Total Amount of amount placed under audit observations of Procurement No. of Paras Amount Paras Amount	Total amount placed under audit observations of Paras Amount placed under audit observations of Paras Amount placed under audit observations of Audit Observation Public Del Management Public Del Management No. of Paras Amount Paras Amount Paras



#### c. Recoveries at the Instance of Audit

Recovery of Rs. 83.030 million<sup>1</sup> has been pointed out in this report.

## d. Audit Methodology

At the planning stage this office employed intensive application of desk audit techniques which included examining permanent files, computer generated data and other relevant documents along with the review of regulatory framework, policies and procedures applicable to the Auditee entities. Risk assessment was carried out by performing analytical procedures and reviewing internal controls. Desk review helped

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<sup>1</sup> Para 1.4.10,1.4.11, 1.4.13, 1.4.15,1.4.16, 2.4.2, 3.4.2

auditors in understanding the systems, procedures and environment of the audited entity and identification of risk areas.

The audit was conducted in accordance with Financial Audit Manual (FAM) of the Department of the Auditor General of Pakistan which is in line with the International Standards of Supreme Audit Institutions (ISSAIs). The overall objective of the audit was to assess compliance with law, rules and policies and evaluate the adequacy of internal controls. The evidence was primarily gathered by applying procedures like inquiries from the management; review of policy documents and monitoring reports; examination of payment vouchers; and collection, interpretation and analysis of primary, secondary and own sources data.

## e. Audit Impact

Major issues pointed out during the audit were admitted by the management and the entities agreed to review the pointed out issues and take necessary corrective actions. The strengthening of internal controls in the audited entities were also well taken by the management.

The most significant examples of review of rules and regulations and introduction of new initiative and policies as a result of audit are as under:

- i. Upon observation by audit authorities, the PDMA, Balochistan stopped payment of Risk Allowance which was not authorized to the employees of PDMA, Balochistan. This allowance had a financial impact of Rs. 35.450 million during financial year 2020-21.
- ii. As pointed out by audit authorities, the name of PDMA Balochistan was included in Active Tax Payer List of Federal Board of Revenue.
- iii. The management of Balochistan Environmental Protection Agency agreed to devise mechanism for maintaining the data base of Industrial Units in the province.
- iv. Balochistan Environmental Protection Agency agreed to amend the EPA Act for revision of the fee structure for Initial Environmental Examination (IEE) and Environment Impact Assessment (EIA).

#### f. Comments on Internal Control and Internal Audit

Internal controls can be defined as 'the policies, processes, tasks, behaviors and other aspects of an organisation that taken together facilitate effective operation

by enabling it to respond in an appropriate manner to significant business, operational, financial, compliance and other risks to achieve its objectives. This includes safeguarding of assets and ensuring that liabilities are identified and managed.

The audit team extensively studied and evaluated the internal controls in the audited entities so as to obtain an adequate understanding of the internal control systems. The objective was to identify the material and significant internal control weaknesses and report to management for taking corrective measures. Although the entities have put in place internal controls, however there is a strong need for a periodic review of the internal control structures. Moreover, the system of internal audit was not found in place in the audited entities which requires the attention of the management.

#### g. Key Audit Findings of the Report

- i. Recoveries amounting to Rs. 83.030 million<sup>2</sup> were pointed out in seven (07) cases.
- ii. Procurement related irregularities amounting to Rs.229.499 million.<sup>3</sup> were observed in five (05) cases.
- iii. One (01) case regarding non-deposit of bank profit in Government Treasury amounting to Rs. 15.765 million<sup>4</sup> was observed.
- iv. Three (03) cases related to receipt and distribution of relief items amounting to Rs. 118.286 million<sup>5</sup> were observed.

#### h. Audit recommendations

Recommendations included in this audit report highlight actions that are expected to improve the financial management and overall governance of the audited entities. Appropriate and timely implementation of audit recommendations is an important part to realize the full benefit of the audit activity.

Based on the findings of this audit report contained in the respective chapters, the following major recommendations are placed before the management of the audited entities:

<sup>2</sup> Para 1.4.10.1.4.11, 1.4.13, 1.4.15.1.4.16, 2.4.2, 3.4.2

<sup>3</sup> Para 1.4.2, 1.4.6, 1.4.8, 2.4.1, 3.4.1

<sup>4</sup> Para 1.4.11

<sup>5</sup> Para 1.4.17, 1.4.19

- i. Recoveries as pointed out in the audit observations may be made from the respective suppliers/vendors and deposited in the government treasury.
- ii. All procurements may be made strictly as per Balochistan Public Procurement Rules, 2014 and so as to safeguard the interest of the government while making procurements.
- iii. Proper mechanism may be devised by the PDMA and DDMAs for receipt and distribution of relief items and record may be maintained by the relief agencies upto the level of end user for audit scrutiny.
- iv. PDMA Balochistan may prepare Annual Report giving a true and full account of its activities and shall forward the same to the provincial government which shall lay it before the Provincial Assembly.
- v. Balochistan Environmental Protection Agency may maintain a database of industrial units and commercial concerns for effective environmental monitoring and reducing industrial pollution in the province.
- vi. Measures may be taken to operationalize all non-functional District Environment Offices of Balochistan Environmental Protection Agency.
- vii. Balochistan EPA may formulate and notify the Environmental Review Regulations to properly process and issue the environmental approvals (IEE and EIA).
- viii. The Environmental approval review fee structure may be revised for generating sufficient receipts by the Balochistan EPA.
  - ix. Initial Environmental Examination (IEE) and Environmental Impact Assessment (EIA) of all housing schemes and hospitals in Quetta, Gwadar and other areas may be conducted and necessary environmental approval be accorded after due process.
  - x. As per approved PC-I, the remaining nine (09) Air Quality Monitoring Stations may be procured by the EPA Balochistan to meet the environmental monitoring requirements of Balochistan province.
  - xi. Balochistan EPA may consult with all stakeholders and promote environmental research activities besides collaborating with Education Department of Balochistan for development and inclusion of courses on environment in the curriculum.

## **Chapter -1**

# Provincial Disaster Management Authority, Balochistan and District Disaster Management Authorities

#### 1.1 Introduction

A. An Act No. XXIV of 2010 called National Disaster Management Act was promulgated for establishment of National Disaster Management Authority by the Parliament. In compliance of Serial No. 15 of the Act, Provincial government of Balochistan established Provincial Disaster Management Authority to deal with natural disasters and calamities occurring in Balochistan and to make a plan annually to take measures for prevention and mitigation of natural disasters. For the purpose of relief measures and expenditure, a fund was created called Provincial Disaster Management Fund (PDMF). The Federal and Provincial Governments make provisions for the said fund in their annual budgets for carrying out the activities and programmes set out in its disaster management plans.

The purpose for establishment of PDMA Balochistan was to facilitate sustainable social, economic and environmental development in Balochistan. The objectives of PDMA include to develop a mechanism to reduce disaster risks and vulnerabilities particularly of the poor and marginalized groups in the province and enhance province's ability to manage all disasters (floods, earthquakes, tsunamis, droughts and landslides etc.).

The District Disaster Management Authorities (DDMAs), headed by Deputy Commissioners, were established under the National Disaster Management Act in 2010 in each District of Balochistan. The District Authority is responsible for planning, coordination and implementation activities related to disaster management in the district in accordance with the guidelines laid down by the National/Provincial Authority.

# B. Comments on Budget and Accounts of audited entities (Variance Analysis)

(Rs. in million)

Financial	Department	Budget	Expenditure	Savings
Year		Allocated		
	PDMA Balochistan	1,946.312	1,386.475	559.837
2021-22	(Quetta)			
2021-22	DDMA Quetta	10.500	10.500	-
	DDMA Harnai	30.000	30.000	
Total		1,986.812	1,426.975	559.837

Source: budget and expenditure statements

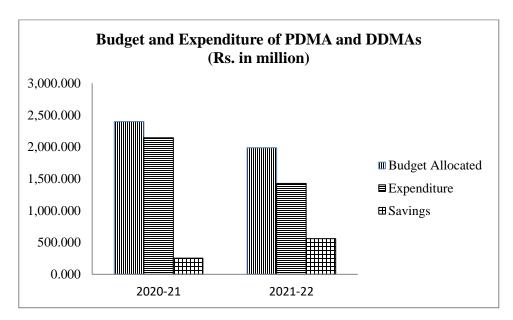
## C. Sectoral Analysis

Details of budget and expenditure of selected formations of PDMA/DDMAs Balochistan for the current and previous financial year is tabulated below:

(Rs. in million)

Financial Year	Budget Allocated	Expenditure	Savings
2020-21	2,397.730	2,143.495	254.235
2021-22	1,986.812	1,426.975	559.736
Percentage change in FY 2021-22 as compared to FY 2020-21	(17 %)	(33 %)	-

The graphical representation of budget and expenditure for the last two financial years is given as follows:



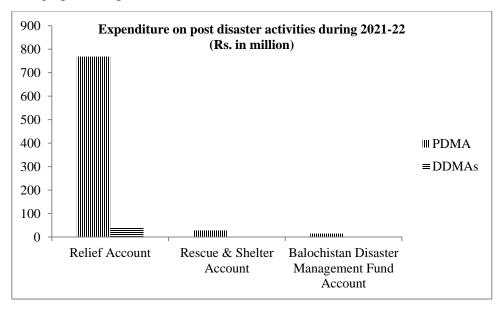
As part of Disaster Risk Reduction (DRR), the activities related to strengthening early warning systems and early response to hazards, enhancing institutional capacities at the provincial, district and community levels, including those related to technology, training, human and material resources are immensely important to effectively deal with hazards and its mitigation. A review of the activities carried out by PDMA Balochistan indicates that major thrust of the activities was on post disaster activities and the relief activities were undertaken once the disaster had occurred. The range of activities carried out by PDMA during financial year 2021-22 reveals that DRR and mitigation measures were not catered for properly in the development schemes and effective policy interventions were not made to reduce the risk of disasters. This conclusion is strengthened through analysis of the current year expenditure, wherein out of total funds amounting to Rs. 1,426.975 (which also incluse the establishment charges), a major chunk i.e. Rs. 851.811 (811.311 million + Rs. 40.50 million) were spent by PDMA, Balochistan and DDMAs, Quetta and Harnai on post disaster relief activities. Details are as follows:

(Rs. in million)

S. No.	Name of Account	Expenditure incurred during financial year 2021-22		
		PDMA	DDMAs	
1.	Relief Account	768.495	40.500	
2.	Rescue & Shelter Account	28.090		
3.	Balochistan Disaster Management	14.726		
	Fund Account			
	Total	811.311	40.500	

Source: budget and expenditure statements of PDMA

The graphical representation is as under:



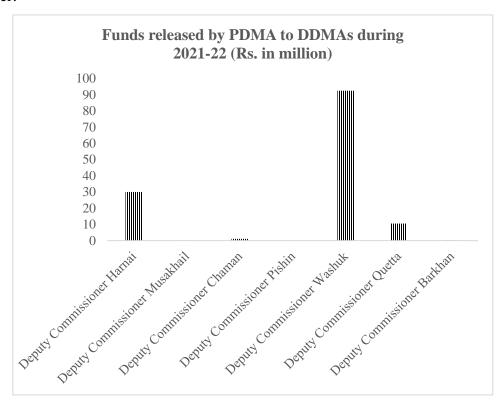
It is important to mention that District Disaster Management Authorities have been established in all district of Balochistan headed by Deputy Commissioners, however, no separate organizational setup of DDMA was established in the province. No separate accounts of the funds received from PDMA were being maintained by Deputy Commissioners/DDMAs and it was not possible for audit to segregate the relief related expenditure incurred by Deputy Commissioners in the capacity of head of respective DDMAs. The funds transferred from PDMA Balochistan to various DDMAs for carrying out relief activities during financial year 2021-22 is given as follows:

(Rs. in million)

Sr. No.	Name of DDMA	Amount
1.	Deputy Commissioner Harnai	30.000
2.	Deputy Commissioner Musakhail	0.100
3.	Deputy Commissioner Chaman	1.100
4.	Deputy Commissioner Pishin	0.050
5.	Deputy Commissioner Washuk	92.410
6.	Deputy Commissioner Quetta	10.500
7.	Deputy Commissioner Barkhan	0.150
	Total	134.310

Source: Data provided by PDMA

The graphical representation of release of funds from PDMA to DDMAs is as under:



The graph shows that a total of Rs. 134.310 million was released to the districts. Out of Rs. 134.310 million, an amount of Rs. 92.410 million and Rs. 30.000 million has been spent on earthquake related activities in district Washuk and Harnai respectively.

One of the functions of PDMA is to prepare Community Based Disaster Risk Management (CBDRM) program in Balochistan. It was noticed that PDMA has prepared a program on CBDRM for different Community Based Organizations (CBOs) and other stakeholders for launching activities regarding CBDRM. Moreover, PDMA has also developed guidelines and sample modules for initiating CBDRM activities in the province, which is a good step for raising awareness in the community towards disaster risk reduction.

PDMA Balochistan has initiated the tasks of Multi Hazards Vulnerability Risk Assessment (MHVRA) in three districts of Balochistan namely Jaffarabad, Naseerabad and Jhal Magsi. Moreover, Disaster Risk Plans and monsoon contingency plans have also been devised to strengthen disaster management as per calamitic resilience approach.

Table-I Audit Profile of Provincial Disaster Management Authority (PDMA), Balochistan and District Disaster Management Authorities (DDMAs) Quetta and Harnai

(Rs. in million)

Sr. No.	Description	Total Nos.	Audited	Expenditure audited FY 2021-22	Revenue / Receipts audited FY 2021-22
1.	Formations	36	03 (which includes	1,426.975	Nil
			main PDMA and 02		
			DDMAs)		
2.	<ul> <li>Assignment</li> </ul>	Nil	Nil	Nil	Nil
	Accounts				
	• SDAs	Nil	Nil	Nil	Nil
	(Excluding FAP)				
3.	Authorities /				
	Autonomous	Nil	Nil	Nil	Nil
	Bodies etc. under				
	the PAO				
4.	Foreign Aided	01	Nil	Nil	Nil
	Project (FAP)				

## 1.2 Classified Summary of Audit Observations

Audit observations amounting to Rs. 1,259.244 million have been raised in this report pertaining to PDMA Balochistan and DDMA Quetta and Harnai. Summary of the audit observations classified by nature is as follows:

Table –II Overview of Audit Observations

(Rs. in million)

Sr. No.	Classification	Amount			
1.	Irregularities	1,038.068			
A.	Procurement	1,038.068			
2.	Financial Management	87.790			
3.	Public Service Delivery/ Performance	133.386			
	Total				

## 1.3 Brief comments on the status of compliance with PAC directives

The Directorate General Audit (CC&E) started auditing and reporting Provincial Disaster Management Authority, Balochistan and District Disaster Management Authorities since financial year 2016-17. No Audit Report has been discussed in PAC meeting so far.

#### 1.4 AUDIT PARAS

#### Procurement

# 1.4.1. Non-preparation of Annual Procurement Plan in violation of Procurement Rules – Rs. 795.127 million

According to Rule 11 of Balochistan Public Procurement Rules 2014, for each financial year all Procuring Agencies shall prepare annual plans in detail for all their proposed procurements, determining the requirement of the Procuring Agency, within its available resources. The procurement plans thus prepared shall be uploaded on Authority's website and on websites of the respective procuring agency if available.

Provincial Disaster Management Authority (PDMA) Balochistan incurred huge expenditure amounting to Rs. 795.127 million on procurement of food and non-food items for relief and rehabilitation activities during the financial year 2021-22. Details are as under:

(Rs. in million)

Sr. No.	Description of items procured	Amount			
1.	Procurement of Relief items i.e. Food and Non-food items	768.495			
2.	Procurement of Water Bowzer	8.900			
3.	Generators for Rescue Stations	8.000			
4.	Campaign Messages awareness regarding Rescue etc.	4.837			
5.	Foam compound, Fire Hoses, Fire Accessories	4.895			
	Total				

During audit of PDMA Balochistan for the financial year 2021-22, it was observed that PDMA did not prepare annual procurement plan at the start of the year and the procurements were made without any planning in violation of Balochistan Public Procurement Rules.

Audit held that non-preparation of annual procurement plans was negligence on the part of management and violation of Balochistan Public Procurement Rules resulting in most of the procurements on quotation basis without open competition.

Initial audit observation was issued on 13.10.2022. The management replied that Finance Department Government of Balochistan did not release the allocated budget in one go and the budget was released on demand of the Authority in piece meal as per Disaster Situation. Therefore, it was not possible for the Authority to prepare annual procurement plan for the financial year 2021-22.

The reply of the management was not satisfactory as PDMA was required to prepare annual procurement plan and upload on Balochistan Public Procurement Regulatory Authority's website at the start of the financial year.

The Departmental Accounts Committee (DAC) meeting was held on 05.12.2022. The forum decided that para will stand as management did not prepare its annual procurement plan as per rules. DAC forum also issued instructions that from now onward, PDMA Balochistan will prepare its annual procurement plan regularly.

Audit recommends implementation of DAC decision.

(Para No. 14 of AIR 2021-22 PDMA Balochistan)

# **1.4.2.** Acceptance of Snow Clearing Machines without Factory Acceptance Test (FAT) and Pre-Delivery Inspection (PDI) - Rs. 160.222 million

According to Clause 7 of Agreement for purchase of Snow Clearing Machines & Ancillary Equipments between PDMA Balochistan and M/s Shaheen Aero traders, the purchaser shall depute one of its technical personnel to accompany SAT (Shaheen Aero Traders) representative to Ireland and Switzerland for the Factory Acceptance Test (FAT). After the initial FAT, the purchaser shall verify its acceptance to the seller of the selected machine via their endorsement on the FAT acceptance document. Similarly, when the machines are ready for shipment from the facility, the purchaser shall once again depute one of its technical personnel. Moreover, M/s Shaheen Aero Traders shall bear the travelling, boarding and lodging expenses of FAT and PDI inspections.

Provincial Disaster Management Authority (PDMA) Balochistan and M/s Shaheen Aero Traders entered into a contract agreement for supply of Snow Clearing Machines & Ancillary Equipment signed on 17.01.2020 and accordingly work order was issued on 26.04.2020 and the contractor was paid an amount of Rs. 160.222 million as advance. The Snow Clearing Machine was delivered to PDMA on 17.01.2022.

During audit of PDMA Balochistan for the financial year 2021-22, it was observed that prior to shipment of Snow Clearing Machine to Pakistan, necessary Factory Acceptance Test (FAT) and Pre-Delivery Inspection (PDI) of imported equipment were not carried out as required under the contract agreement.

Audit held that non-conducting of required inspections prior to delivery of Snow Clearing Machine to Pakistan was violation of contract agreement and resulted into non-safeguarding of government interests. Moreover, without necessary FAT and inspection the quality, specifications and workability of the equipment remained unverified.

Initial audit observation was issued on 13.10.2022. The management replied that M/s Shaheen Aero Traders had intimated about not carrying out the FAT due to Covid-19 pandemic and gave the consent to move snow clearing machine from Europe. Consequently, PDMA also showed its intention as officers of this Authority were not in a position to visit the company for pre-shipment demonstration /inspection.

The reply of the management was not satisfactory as per the agreement, the FAT and pre-delivery inspection was required to be carried out in presence of representative of PDMA.

The Departmental Accounts Committee (DAC) meeting was held on 05.12.2022. The forum was apprised that joint inspection (PDMA Balochistan & SAT) abroad was not possible due to ban on travelling owing to Covid 19. FAT was conducted by 3<sup>rd</sup> party and report was provided to forum. However, no evidence of conducting PDI was available. The DAC directed that para will stand till provision of evidence of conducting PDI.

Audit recommends that management may workout necessary costs of Factory Acceptance Test and Pre-delivery Inspection and take up the matter with M/s Shaheen Aero Traders for recovery of the cost on this account.

(Para No. 05 of AIR 2021-22 PDMA Balochistan)

## 1.4.3. Non-obtaining of bank guarantees from suppliers – Rs. 50.813 million

According to bidding documents issued by PDMA Balochistan for procurement of non-food items, an amount i.e. 10% of contract value will be submitted by vendor as Bank Guarantee in form of Pay Order or Bank Draft or Bank Guarantee.

Provincial Disaster Management Authority (PDMA) Balochistan awarded work orders to various suppliers for provision of non-food items and paid an amount of Rs. 508.125 million. (**Annexure-II**)

During audit of PDMA Balochistan for the financial year 2021-22, it was observed that the Authority did not obtain Bank Guarantees from suppliers amounting to Rs. 50.813 million in violation of rules. Moreover, agreed delivery time of these

items was July-2022, however, most of items were not delivered till conclusion of audit in November, 2022.

Audit held that non-obtaining of Bank Guarantees from suppliers was a lapse on the part of management and violation of rules leading to non-safeguarding of government interests in case of non-performance from suppliers.

Initial audit observation was issued on 13.10.2022. The management replied that the Authority obtained cross-cheque from each contractor to the extent of 10% of contract value in shape of bank / performance Guarantee to safeguard public money in case breach of contract or failure to deliver the goods.

The reply of the management was not satisfactory as cross-cheque did not fulfil requirement of rules regarding obtaining of Performance Guarantee.

The Departmental Accounts Committee (DAC) meeting was held on 05.12.2022. The forum directed that para will stand as management did not obtain bank guarantees from suppliers and obtaining cross cheques from suppliers in the name of DG PDMA Balochistan was not same as obtaining bank guarantees. DAC forum also issued instructions that bank guarantee will be obtained from suppliers in all future contracts.

Audit recommends that management may obtain Bank Guarantees from suppliers besides fixing responsibility on the person(s) at fault for making payment without obtaining bank guarantees.

(Para No. 09 of AIR 2021-22 PDMA Balochistan)

# 1.4.4. Non-obtaining of performance guarantees from contractors - Rs. 12.707 million

According to Bidding Documents for procurement of relief items, an amount i.e. 10% of contract value will be submitted by vendor as Performance Guarantee in form of Pay Order or Bank Draft as Bank Guarantee.

Provincial Disaster Management Authority (PDMA) Balochistan procured relief items from M/s Abdul Hanan Spare Parts and M/s Global Associates and accordingly made payments amounting to Rs. 55.040 million and Rs. 72.037 million to the contractors respectively.

During audit of PDMA Balochistan for the financial year 2021-22, it was observed that performance guarantees amounting to Rs. 12.707 million were not obtained by PDMA Balochistan from contractors. Details are as follows:

(Rs. in million)

Sr. No.	Name of Supplier	Package /	Amount	Performance	
		TS No.	Paid	Guarantee	
				(10%)	
1.	M/s Abdul Hanan	01/185931E	55.040	5.504	
	Spare Parts				
2.	M/s Global	02/185932E	72.037	7.203	
	Associates				
	Total	127.077	12.707		

Audit held that non-obtaining of performance guarantees from contractors was a violation of rules besides non-safeguarding of government interest and undue favor to the contractors.

Initial audit observation was issued on 13.10.2022. The management replied that the authority obtained 5% security deposit from the vendor and obtained cross cheque from vendor at the time of issuance of supply order.

The reply of the management was not acceptable as neither security deposit nor a cross cheque fulfilled the requirements of procurement rules/bidding documents.

The Departmental Accounts Committee (DAC) meeting was held on 05.12.2022. The forum directed that para will stand as management did not obtain bank guarantees from suppliers and obtaining cross cheques from suppliers in the name of DG PDMA Balochistan was not same as obtaining bank guarantees. DAC forum issued instructions that bank guarantee will be obtained from suppliers in all future contracts.

Audit recommends that management may obtain Performance Guarantees from suppliers to secure government interest, besides fixing responsibility on the person(s) at fault for making payment without obtaining the required guarantees.

(Para No. 03 of AIR 2021-22 PDMA Balochistan)

# 1.4.5. Non-carrying out of market rate analysis for determining cost of non-scheduled items in civil works - Rs. 11.698 million

According to Para 96 of GFR Vol-I, it is contrary to the interests of the State that money is spent hastily and in ill-considered manner merely because it is available. Further, according to Rule 10 of GFR Vol-I, every public officer is expected to exercise the same vigilance in respect of expenditure incurred form public

moneys as a person of ordinary prudence would exercise in respect of expenditure of his own money.

Provincial Disaster Management Authority (PDMA) Balochistan issued work orders amounting to Rs. 131.490 million to different contractors during FY 2021-22 for construction of Disaster Management Villages in Divisional Headquarters of Makran, Kalat, Rakhshan, Sibi, Naseerabad and Zhob Divisions. The said civil works also contained non-scheduled items amounting to Rs 11.698 million.

During the audit of PDMA Balochistan for the financial year 2021-22, it was observed that management did not conduct Market Rate Analysis for non-scheduled items. (**Annexure-III**)

Audit held that payment against non-scheduled items without market rate analysis was unjustified resulting in non-competitive rates.

Initial audit observation was issued on 13.10.2022. The management replied that a PDWP meeting was held under the chairmanship of Additional Chief Secretary in which the Composite Schedule Rate (CSR) and Non-Schedule Rate (NSR) were mentioned for the purpose of establishing the DMV in each division of Balochistan and the committee unanimously approved the rates.

The reply of the management was not satisfactory as the expenditure incurred without market analysis on construction of disaster management villages was unjustified.

The Departmental Accounts Committee (DAC) meeting was held on 05.12.2022. The forum decided that para will stand as management did not conduct market rate analysis of non-scheduled items.

Audit recommends that management may carry out necessary market analysis for determining rates of non-scheduled items.

(Para No. 13 of AIR 2021-22 PDMA Balochistan)

# 1.4.6 Procurement of 2,032 Tarpaulin in violation of provisions of bidding document – Rs. 3.485 million

According to bidding document for procurement of Tarpaulin (Small) "Ordered quantity shall not vary beyond 15% of the quantities specified in the Data Sheet of the Assignment as per requirement of the Procuring Agency".

Provincial Disaster Management Authority (PDMA) Balochistan incurred an expenditure amounting to Rs. 8.575 million for procurement of 5,000 Tarpaulin (Small) and made payment to M/s Global Associates (being lowest bidder). Later, another supply order for procurement of additional 2,032 Tarpaulin (Small) was issued to the same contractor on 31.08.2021 and amount of Rs. 3.485 million was paid to contractor against procurement of 2,032 Tarpaulin.

During audit of PDMA Balochistan for the financial year 2021-22, it was observed that 5,000 quantities of Tarpaulin (Small) were specified in data sheet of bidding documents whereas repeat order for procurement of further 2,032 quantities of Tarpaulin (Small) from the same contractor was beyond 15% of the quantities specified in bidding documents.

Audit held that procurement of additional 2,032 Tarpaulin (Small) through repeat order from same contractor was unjustified and violation of rules and provisions of bidding document.

Initial audit observation was issued on 13.10.2022. The management replied that the repeat order was issued to the same contractor (i.e.) M/S Global Associate and the amount of repeat order was less than 15% of total contract value.

The reply of the management was not satisfactory as additional 2,032 tarpaulin exceeded 15% of the total quantity.

The Departmental Accounts Committee (DAC) meeting was held on 05.12.2022. The forum directed that para shall stand till clarification from Balochistan Public Procurement Regulatory Authority that whether 15% repeat order rule applied on whole contract amount or amount of individual item in contract.

Audit recommends that the management may seek necessary clarification from Balochistan Public Procurement Regulatory Authority and share outcome.

(Para No. 07 of AIR 2021-22 PDMA Balochistan)

# 1.4.7 Procurement of food items in violation of Procurement Rules – Rs. 2.336 million

According to Para 51(1) (a) (i) of Balochistan Public Procurement Rules 2014, procuring agency may request for quotation based on comparing price quotations obtained from at least three suppliers, contractors, and service providers, in the case of services other than consulting services, to assure competitive prices if the cost of

object of procurement is below the prescribed limit of one hundred thousand rupees and above the financial limit prescribed for petty purchases.

Provincial Disaster Management Authority (PDMA) Balochistan incurred an expenditure amounting to Rs 2.336 million for procurement of food items on emergency basis and made payment to M/s Ghaznavi Contractor as detailed under:

(Rs. in million)

Sr. No.	Name of Firm	Particulars	Invoice No. and Date	Quantity	Rate	Amount
1.	M/s Ghaznavi Contractor	Dal Mung	39 of 19.10.2021	8000 kg	249.570	2.336
Total						2.336

During audit of PDMA Balochistan for financial year 2021-22, it was observed that food items were procured directly from M/s Ghaznavi contractor without issuing notice for invitation of quotation. Furthermore, no quotations were obtained from any other supplier.

Audit held that procurement of food items was made in violation of Balochistan Public Procurement Rules 2014, resulting into uneconomical procurement in the absence of competitive rates.

Initial audit observation was issued on 13.10.2022. The management replied that the Authority had issued additional supply order to the same contractor which did not exceed 15% of the original contract.

The reply of the management was not satisfactory as the vendor was issued a fresh work order without obtaining three (03) quotations.

The Departmental Accounts Committee (DAC) meeting was held on 05.12.2022. The forum directed that para will stand as 03 quotations were not obtained by the management as per rules. Moreover, the rule of repeat order (15%) was applicable on the purchases where 1<sup>st</sup> procurement was made through open tender which was not the case in the instant para.

Audit recommends that the PDMA may make procurements strictly as per Balochistan Public Procurement Rules.

(Para No. 01 of AIR 2021-22 PDMA Balochistan)

## 1.4.8 Purchase of uniform in violation of procurement rules - Rs. 1.680 million

According to Rule 15 (2) of Balochistan Public Procurement Rules 2014, all procurements opportunities over one million rupees shall be advertised on the Authority's website as well as in the newspapers.

Further, according to para 148 of GFR, Vol-I, all materials received should be examined, counted, measured or weighed as the case may be, when the delivery is taken, and they should be taken in charge by a responsible Government officer who should also see that the quantities are correct and their quality is good, and record a certificate to that effect. The officer receiving the stores should record them in the appropriate stock register."

Provincial Disaster Management Authority (PDMA) Balochistan incurred an expenditure amounting to Rs. 1.680 million on procurement of uniform for staff and made payment to M/s Ghaznavi contractor. (**Annexure-IV**)

During audit of PDMA Balochistan for the financial year 2021-22, it was observed that the uniform was procured on quotation basis without open tendering thereby avoiding competition to obtain competitive rates. Moreover, no record of receiving of uniform kits from suppliers and further distribution of the same was available with the Authority.

Audit held that procurement of uniform kits without open competitive tendering process and in absence of distribution record was violation of rules and not justified.

Initial audit observation was issued on 13.10.2022. The management replied that after earthquake in Harnai, emergency was declared and uniform kits were procured for affectees of earthquake. Further, PDMA Balochistan rescue team itself directly distributed the said items amongst the affectees of Harnai.

The reply of the management was not satisfactory as the procurement was not made as per rules and no documentary evidence for distribution of uniform was provided.

The Departmental Accounts Committee (DAC) meeting was held on 05.12.2022. The forum decided the para shall stand as management did not maintain the record of distribution of relief items to affectees.

Audit recommends that responsibility may be fixed through a fact finding inquiry and the amount be recovered from the responsible official (s). Moreover, the management may maintain verifiable record of distribution of relief items upto the level of affectees being the end users.

(Para No. 15 of AIR 2021-22 PDMA Balochistan)

# 1.4.9 Non-auctioning of un-serviceable items in violation of Finance Department instructions

According to Finance Department, Government of Balochistan, notification No. FD/Auction 1-3/2009 (Receipts)/377-497 dated 10.01.2010, an auction committee shall be constituted to dispose of all the irreparable, unserviceable, confiscated machinery, vehicles, furniture and other items.

Provincial Disaster Management Authority (PDMA) Balochistan procured a number of items including machinery, vehicles and furniture etc. for relief activities and its operations since inception and was required to formulate a list of irreparable, unserviceable items for its further submission to Agriculture Engineering Directorate for timely auction of such items.

During audit of PDMA Balochistan for the financial year 2021-22, it was observed that management did not conduct the auction of condemned/unserviceable equipment.

Audit held that non-auction of un-serviceable equipment was unjustified and violation of government instructions.

Initial audit observation was issued on 13.10.2022. The management replied that the instructions has been noted for compliance.

The Departmental Accounts Committee (DAC) meeting was held on 05.12.2022. The forum decided that the management should expedite the preparation of list of un-serviceable equipment and initiate auction process.

Audit recommends that management may address the issue by formulating the list of auctionable items and submit the same to Agriculture Engineering Directorate for timely auction of these items as per rules.

(Para No. 17 of AIR 2021-22 PDMA Balochistan)

#### Financial Management

## 1.4.10 Non-deposit of 4/5<sup>th</sup> amount of Sales Tax by supplier - Rs. 51.389 million

According to Rule 2 4(b) of the Sales Tax Special Procedure (Withholding) Rules, 2007, the Drawing and Disbursing Officer concerned shall prepare the return on prescribed format for each month and forward the same to the Collector, by the 15<sup>th</sup> of the following month.

Provincial Disaster Management Authority (PDMA) Balochistan incurred an expenditure amounting to Rs. 377.864 million on procurement of food and non-food items during FY 2021-22. The PDMA being withholding agent deducted 1/5<sup>th</sup> of sales tax from the vendors.

During audit of PDMA Balochistan for the financial year 2021-22, it was observed that record regarding deposit of Sales Tax amounting to Rs. 51.389 million  $(4/5^{th})$  by suppliers into Government treasury was not available with PDMA. (Annexure-V)

Audit held that in absence of proof of deposit of 4/5<sup>th</sup> of Sales Tax by suppliers, the deposit of the paid amount of sales tax remained un-verified.

Initial audit observation was issued on 13.10.2022. The management replied that as per sales tax special procedure a withholding agent shall deduct an amount equal to one fifth of the total sales tax shown in the sales tax invoices issued by a registered person and make payment of the balance amount to him. Therefore, as per rules the Authority has deducted one fifth of the total sales tax and deposited into government treasury.

The reply of the management could not be accepted as PDMA was required to get the requisite Sales Tax Return as proof of deposit of tax by the supplier so as to complete the transaction.

The Departmental Accounts Committee (DAC) meeting was held on 05.12.2022. The DAC directed that the management should obtain proof / evidence from supplier for depositing  $4/5^{th}$  amount to tax authorities.

Audit recommends implementation of DAC decision.

(Para No. 12 of AIR 2021-22 PDMA Balochistan)

# 1.4.11 Non-depositing of Bank Profit in Government Treasury – Rs. 15.765 million

According to Clause 5.2.2.1 of Accounting Policies and Procedure Manual (APPM), all monies received as revenue of the Government, must be banked in the name of the Government without delay and included in the Consolidated Fund of the respective Federal or Provincial Government.

Provincial Disaster Management Authority (PDMA) Balochistan was maintaining three (03) saving Accounts with Allied Bank Ltd. Profit amounting to Rs. 15.765 million was earned on these bank accounts during financial year 2021-22. Details are as under:

(Rs. in million)

Sr. No.	ABL A/c No.	Budget Description	Amount of profit	
1.	10023955410012	PDMA Establishment	2.407	
2.	10023955530013	PDMA Relief	8.351	
3.	10023955550011	PDMA Shelter	5.007	
	15.765			

During audit of PDMA Balochistan for the financial year 2021-22, it was observed that profit earned on bank accounts was not deposited into Government treasury.

Audit held that non-deposit of profit earned by PDMA Balochistan on bank accounts was violation of rules.

Initial audit observation was issued on 13.10.2022. The management replied that matter of retaining profits earned by PDMA Balochistan on its bank accounts was placed before the PDMA Authority meeting where-in decision was taken that the profits earned on all bank accounts of PDMA Balochistan be deposited in relief account for funding relief activities.

The reply of the management was not satisfactory as the amount of profit was to be deposited into government treasury in compliance of government rules.

The Departmental Accounts Committee (DAC) meeting was held on 05.12.2022. The forum decided that para shall stand and issued the instructions for referring the matter to Finance Department for concurrence/regularization of the same as Finance Department was competent forum for decision on such matters.

Audit recommends implementation of DAC decision.

(Para No. 10 of AIR 2021-22 PDMA Balochistan)

#### 1.4.12 Non- maintenance of Cash Book – Rs 10.500 million

According to Rule 77 of Federal Treasury Rules, every officer receiving money on behalf of the Government should maintain a cash book in Form T. R. 4.

District Disaster Management Authority (DDMA) Quetta incurred an expenditure amounting to Rs. 10.500 million on relief, rehabilitation and death compensation activities during FY 2021-22.

During Audit of DDMA Quetta for the financial year 2021-22, it was observed that the cash book was not maintained by DDMA Quetta as per laid down procedure.

Audit held that non-maintenance of cash book was unjustified and violation of rules and was likely to lead to misappropriation and misuse of public funds.

Initial audit observation was issued on 14.10.2022, but no reply was received from the management.

The PAO was requested to convene DAC meeting vide letters dated 10.11.2022, 21.11.2022, 08.12.2022, 27.01.2023 and 01.02.2023, however, the meeting was not convened till finalization of this report.

Audit recommends that the management may prepare and maintain cash book (s) strictly as provided in the rules.

(Para No. 05 of AIR 2021-22 DDMA Quetta)

# 1.4.13 Unjustified deduction of Income Tax by Bank on profits earned - Rs. 4.729 million

According to Para (1) of tenth schedule of Income Tax Ordinance 2001, where tax is required to be deducted or collected under any provision of this Ordinance from persons not appearing in the active taxpayers' list, the rate of tax required to be deducted or collected, as the case may be, shall be increased by hundred percent of the rate specified in the First Schedule to this Ordinance.

Provincial Disaster Management Authority (PDMA) Balochistan earned profit amounting to Rs. 15.765 million on three (03) bank accounts maintained with Allied Bank Limited (ABL) during financial year 2021-22. The Bank withheld Income Tax amounting to Rs. 4.729 million on profits earned. Details are as follows:

(Rs. in million)

Sr.	Title of A coount	Name of	Account	Amount of	Withholding	
No.	Title of Account	Bank	Number	profit	tax on profit	
1.	PDMA	ABL	10023955410012	2.407	0.722	
	Establishment					
2.	PDMA Relief	ABL	10023955530013	8.351	2.505	
3.	PDMA Shelter	ABL	10023955550011	5.007	1.502	
	7	15.765	4.729			

During the audit of PDMA Balochistan for the financial year 2021-22, it was observed that Income Tax withholding rate on profits earned was 15% for person whose name was included in Active Taxpayer List as per Income Tax ordinance, 2001. However, ABL withheld Income Tax on profits earned by PDMA Balochistan @ 30 % as PDMA Balochistan was not included in Active Taxpayers List leading to 100% increase in Income Tax withholding rate by bank.

Audit held that non-obtaining of exemption from withholding of Income Tax deprived the Authority from financial resources meant for rescue and relief activities.

Initial audit observation was issued on 13.10.2022. The management replied that the name of the Authority was included in the active tax payer list and bank had been requested to re-imburse the deducted amount of tax.

The Departmental Accounts Committee (DAC) meeting was held on 05.12.2022. DAC directed to refund the amount from ABL.

Audit recommends implementation of DAC decision.

(Para No. 04 of AIR 2021-22 PDMA Balochistan)

# 1.4.14 Irregular payment to suppliers in cash instead of cross-cheques - Rs. 2.825 million

According to Rule 157 of Federal Treasury Rules, Volume-I, the cheques drawn in favour of Government officers and departments in settlement of Government dues shall be crossed "A/c payee only-not negotiable." Moreover, the cheques drawn in favour of firms or private persons for payment of Rs. 200/- and above or in favour of Government servants drawing emoluments of Rs. 700/- P.M. and above for payments in respect of their personal claims shall also be crossed.

District Disaster Management Authority (DDMA) Harnai incurred expenditure on provision of goods and services to earthquake affected people and

paid an amount of Rs. 2.825 million to various vendors during financial year 2021-22. Details are as under:

(Rs. in million)

Sr. No.	Name of Vendor	Description	Date	Amount		
1.	M/s Sat Malook & Sons	Provision of labor for loading and unloading and shifting of relief items to whole districts	18.10.2021	0.996		
2.	M/s Sat Malook & Sons	-do-	18.10.2021	0.795		
3.	M/s Ajab Khan	Provision of cooked food	19.10.2021	1.034		
	Total					

During Audit of DDMA Harnai for the financial year 2021-22, it was observed that payment was made to vendors in cash instead of cross cheque instrument.

Audit held that payment made in cash instead of cheque was violation of rules and thus irregular.

Initial audit observation was issued on 21.10.2022, but no reply was received from the management.

The PAO was requested to convene DAC meeting vide letters dated 10.11.2022, 21.11.2022, 08.12.2022, 27.01.2023 and 01.02.2023, however, the meeting was not convened till finalization of this report.

Audit recommends that all payments may be made through cross cheque instrument only in the name of concerned supplier (s).

(Para No. 04 of AIR 2021-22 DDMA Harnai)

## 1.4.15 Overpayment to supplier on account of Sales Tax - Rs. 1.341 million

According to Serial No 14 of Table 1 of sixth schedule of Sales Tax Act 1990 (amended 30.06.2021), Pulses are exempt from whole of sales tax.

Provincial Disaster Management Authority (PDMA) Balochistan incurred an expenditure amounting to Rs 9.860 million on procurement of food items from M/s Global Associates.

During audit of PDMA Balochistan for the financial year 2021-22, it was observed as follows:

- i. Sales Tax @ 17% amounting to Rs.1.676 million was included by supplier, however the supplies were exempt from sales tax.
- ii. Sales Tax amounting to Rs. 0.335 million (1/5<sup>th</sup>) was withheld by PDMA, while remaining Sales Tax amounting to Rs. 1.341 million was paid to the supplier. Details are as under:

(Rs. in million)

Sr. No.	Items	Quantity		Total price including GST (Rs.)	GST Amount included in total price @ 17 % (Rs.)	GST Amount withheld ( 1/5 <sup>th)</sup> (Rs.)	GST Amount (4/5 <sup>th</sup> ) (Rs.)
1.	Dal	20,000 kg	@	4.260	0.724	0.145	0.579
	Chana	213 per kg					
2.	Cholay	20,000 kg	@	5.600	0.952	0.190	0.762
		280 per Kg					
	Total			9.860	1.676	0.335	1.341

Audit held that payment of sales tax for exempted items to the contractor was unjustified leading to overpayment to supplier and loss to the government exchequer.

Initial audit observation was issued on 13.10.2022. The management replied that term pulses in Income Tax Ordinance did not clarify what types of pulses were exempted. The authority deducted 1/5<sup>th</sup> of sales tax and remaining amount was responsibility of contractor.

The reply of management was not satisfactory as the pulses were exempted from the Sales tax.

The Departmental Accounts Committee (DAC) meeting was held on 05.12.2022. The forum directed that evidence of deposit of Rs.1. 341 million (4/5<sup>th</sup> of GST) by supplier be provided for verification.

Audit recommends that sales tax amounting to Rs. 1.341 million may be recovered from supplier and deposited into Government treasury.

(Para No. 02 of AIR 2021-22 PDMA Balochistan)

#### 1.4.16 Non-deduction of sales tax on transportation service – Rs. 1.241 million

According to Second Schedule, Part-B of Balochistan Sales Tax on Services (Amendment Act) 2019, Sales Tax @ 15% shall be charged on Services provided or rendered by caterers, suppliers of food and drinks.

District Disaster Management Authority (DDMA) Harnai incurred an expenditure amounting to Rs. 8.273 million for hiring of labor for transportation of relief items in the district. (**Annexure-VI**)

During Audit of DDMA Harnai for the financial year 2021-22, it was observed that payment was made to vendor without deduction of Balochistan Sales Tax amounting to Rs. 1.241 million.

Audit held that non-deduction of Balochistan Sales Tax on transportation services resulted in loss to government revenues.

Initial audit observation was issued on 21.10.2022, however, no reply was received from the management.

The PAO was requested to convene DAC meeting vide letters dated 10.11.2022, 21.11.2022, 08.12.2022, 27.01.2023 and 01.02.2023, however, the meeting was not convened till finalization of this report.

Audit recommends that Sales Tax amounting to Rs. 1.241 million may be recovered from the vendor and deposited into Government treasury. Besides, internal controls be strengthened to avoid similar recurrence in future.

(Para No. 02 of AIR 2021-22 DDMA Harnai)

#### Public Service Delivery/Performance

#### 1.4.17 Unverifiable distribution of relief items by DDMAs – Rs. 118.286 million

According to para 148 of GFR, Volume-I, all materials received should be examined, counted, measured or weighed as the case may be, when the delivery is taken, and they should be taken in charge by a responsible Government officer who should also see that the quantities are correct and their quality is good, and record a certificate to that effect. The officer receiving the stores should record them in the appropriate stock register.

District Disaster Management Authority (DDMA) Harnai and Quetta received relief items amounting to Rs. 118.286 million from PDMA (Balochistan) for onward

distribution to disaster affected people of the area during FY 2021-22. (Annexure-VII)

During audit of DDMA Harnai and Quetta for the financial year 2021-22, it was observed that complete distribution record of relief items i.e. receipt, issuance to end users and balances of available stocks was not available on record rendering the distribution of the item unverifiable.

Audit held that non-availability of record related to receipt and distribution of relief items worth millions of rupees was a serious lapse on part of the management resulting in loss to government.

Initial audit observation was issued on 21.10.2022 and 14.10.2022 to DDMA Harnai and Quetta respectively, but no reply was received from the management.

The PAO was requested to convene DAC meeting vide letters dated 10.11.2022, 21.11.2022, 08.12.2022, 27.01.2023 and 01.02.2023, however, the meeting was not convened till finalization of this report.

Audit recommends that details and necessary evidence of distribution of relief items worth 118.68 million may be provided to Audit authorities for inspection, review and verification.

(Para No. 01 of AIR 2021-22 DDMA Harnai & Para No. 04 of AIR 2021-22 DDMA Quetta)

#### 1.4.18 Unverifiable payment to earthquake affectees - Rs. 15.100 million

According to Para 10 (i) of GFR Volume-I, every public officer is expected to exercise the same vigilance in respect of expenditure incurred form public moneys as a person of ordinary prudence would exercise in respect of expenditure of his own money.

District Disaster Management Authority (DDMA) Harnai paid an amount of Rs. 15.100 million to earthquake affectees and families of Shoudha's as compensation during FY 2021-22. Details are as under:

(Rs. in million)

Sr. No.	Description	Number	Rate per head (Rs.)	Amount	
1.	Payment for seriously injured	33	200,000	6.600	
	persons				
2.	Shoudha's families	17	500,000	8.500	
Total					

During Audit of DDMA Harnai for the financial year 2021-22, it was observed as under:

- i. Death certificates of deceased were not available on record.
- ii. Relevant record was not available for audit to verify besides record related to next of kin of deceased persons.
- iii. Medical Certificates of injured persons were not available.

Audit held that in absence of death certificates and necessary medical certificates, payment amounting to Rs. 15.100 million to the earthquake affectees was unverifiable.

Initial audit observation was issued on 21.10.2022, but no reply was received from the management.

The PAO was requested to convene DAC meeting vide letters dated 10.11.2022, 21.11.2022, 08.12.2022, 27.01.2023 and 01.02.2023, however, the meeting was not convened till finalization of this report.

Audit recommends that management may make payment of compensations only after fulfillment of codal requirements and necessary verification of required documents.

(Para No. 03 of AIR 2021-22 DDMA Harnai)

### 1.4.19 Non-availability of distribution record with PDMA in respect of relief items provided to DDMAs

According to Para 148 of GFR, Vol.-I, all materials received should be examined, counted, measured or weighed as the case may be, when the delivery is taken, and they should be taken in charge by a responsible Government officer who should also see that the quantities are correct and their quality is good, and record a certificate to that effect. The officer receiving the stores should record them in the appropriate stock register.

Provincial Disaster Management Authority (PDMA) Balochistan provided various relief items to the District Disaster Management Authorities (DDMAs) during financial year 2021-22 for emergency relief activities in various areas of Balochistan. (Annexure-VIII)

During audit of PDMA Balochistan for the financial year 2021-22, it was observed that PDMA was not able to keep a track of the items provided to DDMAs

and there was no mechanism to verify the distribution of items to end users and retrieval of the undistributed items for future requirements.

Audit held that non-maintenance of record of distribution of relief items provided to DDMAs was not justified as it might result into misuse of the items.

Initial audit observation was issued on 13.10.2022. The management replied that the Authority provided relief assistance to the Deputy Commissioner concerned and it was the responsibility of DDMAs to fulfill compliance regarding distribution of relief assistance to the affectees.

The reply of the management was not satisfactory as in absence of maintenance of record, the distribution of relief item to the affectees could not be verified and authenticated.

The Departmental Accounts Committee (DAC) meeting was held on 05.12.2022. The forum directed that para shall stand and PDMA Balochistan should devise a mechanism for maintaining record of relief items supplied to DDMAs for verification.

Audit recommends implementation of DAC decision.

(Para No. 08 of AIR 2021-22 PDMA Balochistan)

#### 1.4.20 Non-submission of annual report by PDMA to the Provincial Assembly

According to Section 41(2) of National Disaster Management Act 2010, Provincial Authority shall prepare once every year, in such form and at such time as may be prescribed by rules, an annual report giving a true and full account of its activities during the previous year and copies thereof shall be forwarded to the Provincial Government which shall lay it before the Provincial Assembly.

Provincial Disaster Management Authority (PDMA) Balochistan was operating under the National Disaster Management Act, 2010 and was responsible for implementing policies and plans for disaster management in the province.

During the audit of PDMA Balochistan for the financial year 2021-22, it was observed that PDMA Balochistan did not prepare and submit Annual Report of its activities to Provincial Assembly as required under the Act.

Audit held that non-formulation and submission of Annual Report of its activities by PDMA Balochistan to Provincial Assembly was negligence on the part of management and violation of the Act. Moreover, in absence of Annual Report, the

parliamentary oversight over the affairs of PDMA Balochistan could not be achieved.

Initial audit observation was issued on 13.10.2022. The management replied that the point had been noted and PDMA annual report would be furnished to audit once it was completed and published.

The Departmental Accounts Committee (DAC) meeting was held on 05.12.2022. The forum directed that para shall stand with the directions for preparation of annual performance report and submission of the same to Provincial Assembly.

Audit recommends that management may regularly prepare and submit annual report of its activities to the Provincial Assembly.

(Para No. 18 of AIR 2021-22 PDMA Balochistan)

# 1.4.21 Physical verification of assets/stocks and relief items not carried out by PDMA, Balochistan and DDMAs despite persistent pointation in previous Audit & Inspection Reports

According to Para-158 to 162 of GFR Volume -I, a physical verification of store/stock should be carried out at least once in a year by an officer who is custodian of ledger keeper or accountant of the sore and record a certificate of store with its results in the stock register. All discrepancies should be brought to the account immediately so that store account may represent the true picture, shortage, damages and un-serviceable store should be reported to the competent authority for their auction or to write off the loses as the case may be.

Provincial Disaster Management Authority (PDMA) Balochistan and District Disaster Management Authority (DDMA), Harnai were requested to provide annual assets verification reports for the financial year 2021-22, however the entities were not able to produce the reports.

During audit of PDMA Balochistan and DDMA, Harnai for the FY 2021-22, it was observed that the Authority failed to undertake the physical verification of stock, store and costly relief items to ascertain and verify the receipt, proper storage and issuance of the item and identify theft, misplacement and misuse of items, if any.

Audit held that non-conducting physical verification of costly items and stores was not justified as physical verification of stores was extremely important for an

organization like PDMA which was constantly engaged in procurement, storing and distribution of relief and other item to multiple agencies and users.

Initial audit observation was issued on 21.10.2022, however, no reply was received from the management.

The PAO was requested to convene DAC meeting vide letters dated 10.11.2022, 21.11.2022, 08.12.2022, 27.01.2023 and 01.02.2023, however, the meeting was not convened till finalization of this report.

Audit recommends that physical verification of assets and all relief items may be carried out as provided in rules and report of the same be produced to Audit authorities for scrutiny and review.

(Para No. 06 of AIR 2021-22 DDMA Harnai)

#### **Chapter-2**

#### **Balochistan Environmental Protection Agency**

#### 2.1 Introduction

**A.** Balochistan Environmental Protection Agency was established vide Notification No S.O (OHM)1(5)/2016-S&GAD /936-1025 dated 24.10.2016 under the administrative control of Secretary Climate Change and Environment Department Government of Balochistan Quetta.

Balochistan EPA is an attached department of the Climate Change and Environment Department, Balochistan and is responsible to implement the Balochistan Environmental Protection Act, 2012 in the Province. This Act provides for the protection, conservation, rehabilitation and improvement of environment; prevention and control of pollution and promotion of sustainable development. Environmental Protection Agency also provides technical assistance to the Climate Change & Environment Department Balochistan for formulation of environmental policies and programs.

### B. Comments on Budget and Accounts of audited entities (Variance Analysis)

(Rs. in million)

Financial Year	Department	Budget	Expenditure	Savings
	Balochistan EPA	174.130	76.249	91.718
2021-22	EPA, District Office Gwadar	21.183	17.653	3.530
	EPA, Regional Office Lasbella	10.292	9.795	0.497
Г	otal	205.605	103.697	95.745

Source: budget and expenditure statements

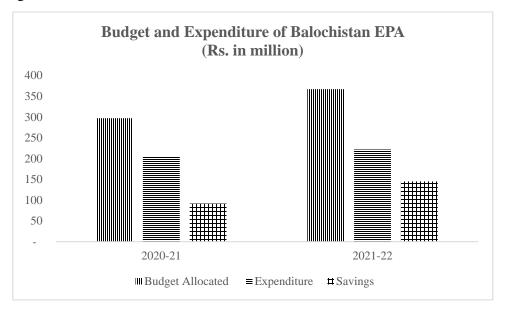
#### C. Sectoral Analysis

The details of the budget and expenditure of Balochistan Environmental Protection Agency for the current year and previous year is tabulated below:

(Rs. in million)

Financial Year	Budget	Expenditure	Savings
2020-21	296.967	205.215	91.752
2021-22	366.796	221.787	145.009
Percentage change in FY 2021-22 as compared to FY 2020-21	24%	8%	-

The graphical representation of budget and expenditure of last two financial years is given as under:



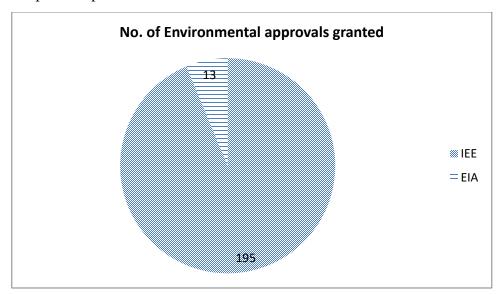
The above comparison indicates that there was 24% increase in the budget of current year as compared to previous financial year.

One of the main function of Balochistan Environmental Protection Agency is to communicate its approval or otherwise within a period of four months from the date the Initial Environmental Examination (IEE) or Environmental Impact Assessment (EIA) is filed by the proponent. The Environment Protection Agency issued 208 environmental approvals in the province during the financial year 2021-22. Details are as follows:

S. No.	Nature of Case	No. of Approvals accorded during FY 2021-22
1.	IEE	195
2.	EIA	13
	Total	208

Source: Data provided by Balochistan EPA

Graphical representation is as under:



The graphical representation indicates that Initial Environmental Examination (IEE) was the major instrument of environmental approval in the province, as 94% of Environmental approvals constituted IEEs, while a neglible number of environmental approvals were accorded through Environmental Impact Assessment (EIA) which is a more comprehensive tool to assess and capture the environmental impact of the projects. The EPA is required to look into this aspect so that a proper and detailed assessment is made by the Agency before issuing the environmental approvals.

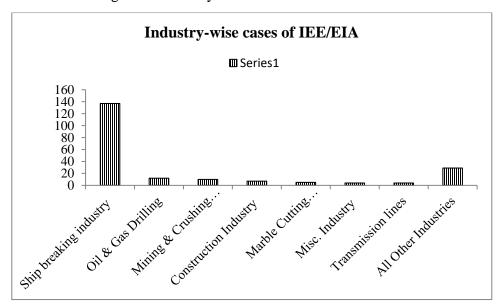
The detail of industry-wise approvals of IEE/EIA granted by Balochistan EPA during the financial year 2021-22 is as under:

Sr.	Name of Industry	No. of Cases
No.		Approved
1.	Ship breaking Industry	137
2.	Oil & Gas Drilling	12
3.	Mining & Crushing Industry	10

4.	Construction Industry	7
5.	Marble Cutting Industry	5
6.	Transmission Lines	4
7.	Misc. Industry	4
8.	All Other Industries	29
	<b>Total cases</b>	208

Source: Data provided by Balochistan EPA

The graphical representation of industry-wise cases of IEE/EIA approved by Balochistan EPA during the financial year 2021-22 is as under:



The above graph shows that maximum number of approvals were accorded in the Ship Breaking Industry. The approvals related to Oil & Gas Drilling Industry and Minning and Crush Industry were on a considerably lower side which requires the attention of the Agency so as to ensure that the said industries do not operate without necessary environmental approval.

During financial year, 2021-22 a PSDP Scheme titled "Ten Mobile Environmental Pollution Monitoring Stations in Balochistan" with an approved cost of Rs. 688.060 million was initiated by Balochistan EPA. The project was meant to procure Ten Monitoring Stations for generating data to help the policy makers and planners to formulate appropriate management plans and design activities to combat the risk of climate change. The Balochistan EPA has so far procured only 01 monitoring station and the remaining stations are required to be procured on a priority

basis to properly measure and monitor the pollution levels for effective decision making.

**Table-I Audit Profile of Balochistan Environmental Protection Agency** 

(Rs. in million)

Sr. No.	Description	Total Nos.	Audited	Expenditur e audited FY 2021-22	Revenue / Receipts audit FY 2021-22
1.	Formations/offices	31 (including all regional offices)	03 ( Balochistan EPA and two District/Regional offices	103.697	Nil
2.	<ul><li>Assignment     Accounts</li><li>SDAs     (Excluding FAP)</li></ul>	Nil Nil	Nil Nil	Nil Nil	Nil Nil
3.	Authorities / Autonomous Bodies etc. under the PAO	Nil	Nil	Nil	Nil
4.	Foreign Aided Project (FAP)	Nil	Nil	Nil	Nil

#### 2.2 Classified Summary of Audit Observations

Audit observations amounting to Rs. 65.134 million have been raised in this report pertaining to Balochistan Environmental Protection Agency and its regional offices at Gwadar and Hub. Summary of the audit observations classified by nature is as under:

Table –II Overview of Audit Observations

(Rs. in million)

Sr. No.	Classification	Amount
1.	Irregularities	20.657
A	Procurement	20.657
2.	Financial Management	5.900
3.	Public Service Delivery /Performance	38.577
	Total	65.134

#### 2.3 Brief comments on the status of compliance with PAC directives

The Directorate General Audit (CC&E) started auditing and reporting Balochistan Environmental Protection Agency since financial year 2016-17. No Audit Report has been discussed in PAC meeting so far.

#### 2.4 AUDIT PARAS

#### Procurement

### 2.4.1 Unjustified halt in procurement/repair & maintenance process of environmental lab equipment – Rs. 20.657 million

According to Para 10(i) of GFR Volume-I, every public officer is expected to exercise the same vigilance in respect of expenditure incurred from public moneys as a person of ordinary prudence would exercise in respect of expenditure of his own money.

Balochistan Environment Protection Agency advertised Notice for Inviting Tender (NIT) in a local daily newspaper on 03.03.2022 regarding repair/maintenance, procurement of machinery and equipment for Environmental Lab. The work was awarded to M/s Prime Scientific Corporation Karachi being lowest/successful bidder. (Annexure-IX)

During audit of Balochistan EPA for financial year 2021-22, it was observed that after declaring M/s Prime Scientific Corporation Karachi as lowest/successful bidder, the procurement/repair & maintenance process of environmental lab equipment was abruptly stopped without recording any reason/justification.

Audit held that non-completion of procurement process was unjustified and resulted into non-procurement of necessary equipment for environmental lab. Moreover, budget amounting to Rs. 20.657 million also lapsed.

Initial audit observation was issued on 16.09.2022. The management replied that due to shortage of time, work order could not be issued and the amount of Rs. 20.657 million was surrendered to Finance Department.

Reply of the management was not satisfactory as repair/maintenance work was stopped without any reason and consequently the funds lapsed.

The Departmental Accounts Committee (DAC) meeting was held on 07.12.2022. The forum directed that para shall stand till procurement of necessary equipment for environmental lab in order to make it fully operational.

Audit recommends implementation of the DAC decision.

(Para No. 06 of AIR 2021-22 Balochistan EPA Quetta)

#### Financial Management

### 2.4.2 Non-recovery of penalty/fine from environmental polluters – Rs. 5.900 million

According to Section 25(1) of Balochistan Environmental Protection Act 2012, whoever contravenes or fails to comply with the provisions of this act or any order issued there-under shall be punishable with fine which may extend to one million rupees, and in the case of a continuing contravention or failure, with an additional fine which may extend to one hundred thousand rupees for every day during which such contravention or failure continues.

Further, according to Rule 37, any dues recoverable by the Balochistan Environmental Protection Agency under this Act, or the rules or regulations shall be recoverable as arrears of land revenue.

Environmental Protection Agency (EPA) Regional Office Lasbella was established to monitor & regulate the industrial and commercial concerns in jurisdiction of Hub industrial zone.

During audit of the EPA Regional Office Lasbella for the financial years 2019-20 to 2021-22, it was observed that several industrial units were served notices and fine/penalty was imposed on the industrial concerns for violation of EPA Act, however, the management did not recover the fine/penalty and no action was initiated against the violators. (**Annexure-X**)

Audit held that non-recovery of imposed penalty and inaction by the EPA against the violators was not justified.

Initial audit observation was issued on 28.10.2022, however no reply was received from the management.

The PAO was requested to convene DAC meeting vide letters dated 08.11.2022, 17.11.2022, 07.12.2022, 27.01.2023 and 01.02.2023, however, the meeting was not convened till finalization of this report.

Audit recommends that the management may initiate strict action against the violators and recover the imposed fine.

(Para No. 05 of AIR 2021-22 EPA Lasbella)

#### Public Service Delivery / Performance

### 2.4.3 Non-functional District Environment Offices of EPA Balochistan - Rs. 38.577 million

According to Section 8 of the Balochistan Environmental Protection Act 2012, the Government of Balochistan shall, by notification in the official Gazette, establish the Regional or District Environmental Protection Agency to exercise such powers and perform such functions as may be delegated to it by the Government. The Regional and District Environmental Agency shall be headed by an officer at least of the rank of Regional Director or Deputy Director. The Regional and District Environmental Agency shall have such administrative, technical and legal staff as the Government may specify.

Balochistan Environmental Protection Agency incurred an expenditure amounting to Rs. 38.577 million during financial year 2021-22 on account of pay & allowances of staff of nine (09) District Environment offices in various regions of the province.

During audit of Balochistan EPA for the financial year 2021-22, it was observed that out of total eighteen (18) District Environment Offices, nine (09) were non-functional. Pay & allowances amounting to Rs. 38.577 million were paid to staff of nine (09) non-functional District Environment Offices. (Annexure-XI)

Audit held that payment of pay & allowances amounting to Rs. 38.577 million to staff of non-functioning District Environment Offices was a wasteful expenditure and a recurring loss to the government.

Initial audit observation was issued on 16.09.2022. The management replied that the staff of districts was working and look after charge of Assistant Directors were assigned to them. Further, the existing staff was not provided facilities like office building and accommodation etc.

The reply of the management was not satisfactory as the District Offices were not properly established and lacked basic infrastructure required to fulfill the assigned responsibilities.

The Departmental Accounts Committee (DAC) meeting was held on 07.12.2022. The forum decided that para shall stand and management will take up the matter with higher authorities for provision of necessary infrastructure for District Environmental Offices.

Audit recommends implementation of DAC decision.

(Para No. 10 of AIR 2021-22 Balochistan EPA Quetta)

#### 2.4.4 Non-execution of three (03) PSDP schemes by Balochistan EPA

According to Progress Report of EPA on PSDP schemes, three (03) PSDP schemes were approved during financial year 2021-22 with estimated cost of Rs. 230 million. Details are as under:

- i. Pilot Project on conversion of existing Bull Trench Technology Brick Kilns into Zig Zag technology.
- ii. Feasibility study of environmental labs of Lasbella University of Agriculture, Water Marine Sciences, Uthal for regular survey analysis and industrial effluents & discharges.
- iii. Study on solid waste management and its disposal at Zhob, Loralai, Hub & Quetta.

During audit of Balochistan Environmental Protection Agency for the financial year 2021-22, it was observed that the EPA was not able to start work on the PSDP projects. Details are as under:

(Rs. in million)

Sr. No.	PSDP Sr. No.	Name of Project	Approved Cost	Budget Allocation during F.Y 2021-22	Funds Released during F.Y 2021-22	Expenditure Incurred during F.Y 20221-22
1.	1147	Pilot Project on conversion of existing Bull Trench Technology Brick Kilns into Zig Zag technology	110.000	22.000	22.000	Nil
2.	1149	Feasibility study of Environmental labs of Lasbella University of Agriculture, water Marine Sciences, Uthal for regular survey analysis and industrial effluents and discharges	100.000	20.000	20.000	Nil
3.	1150	Study on Solid Waste Management and its disposal at Zhob, Loralai, Hub and Quetta	20.000	20.000	Nil	Nil
	•	Total	230.000	62.000	42.000	Nil

Audit held that non-initiation of PSDP schemes was unjustified and resulted into non-achievement of proposed objectives of the environmental schemes.

Initial audit observation was issued on 16.09.2022. The management apprised that PSDP schemes at Sr. No.1 & 3 were not initiated due to administrative and technical issues.

The Departmental Accounts Committee (DAC) meeting was held on 07.12.2022. The management apprised that PSDP schemes at Sr. No.1 & 3 were not initiated due to administrative and technical issues. The progress report of PSDP scheme at Sr. No.2 would be shared before next audit. The forum decided that para will stand till clarity on future of the schemes.

Audit recommends that the management may take necessary corrective measures for initiation and execution of the 03 PSDP schemes meant for improvement of environment in the province.

(Para No. 05 of AIR 2021-22 Balochistan EPA Quetta)

# **2.4.5** Functioning of rice mills in Naseerabad Division without environmental approval and inaction by EPA

According to Section 15(4) of the Balochistan Environment Protection Act 2012, the Agency shall communicate its approval or otherwise within a period of 04 months from the date of Initial Environment Examination or Environmental Impact Assessment is filed complete in all respects in accordance with prescribed procedure, failing which the initial environmental examination or as the case may be, the environmental impact assessment shall be deemed approved, to the extent to which it does not convene the provision of Act and the rules and regulations.

Environmental Protection Agency (EPA) Regional Office Naseerabad Division brought to notice of Balochistan EPA that a number of rice mills were operating in area without obtaining environmental approvals. Accordingly, EPA Balochistan issued orders for immediate sealing of these mills. Resultantly, the proponents of the rice mills submitted their cases for Environmental approvals to EPA in February 2021. (Annexure – XII)

During audit of Balochistan Environment Protection Agency for financial year 2021-22, it was observed that the EPA did not issue environmental approvals to

rice mills till conclusion of audit in September, 2022, which was a clear violation of the timelines defined in the Act.

Audit held that non-issuance of approvals to rice mills was unjustified and resulted into functioning of the mills without environmental approval of EPA which led to further environmental degradation in the province.

Initial audit observation was issued on 16.09.2022. The management replied that the proponents had not responded to their letter to enable the EPA to process their cases.

The reply of the management was not satisfactory as environmental approvals were not issued within the timelines specified in the rules.

The Departmental Accounts Committee (DAC) meeting was held on 07.12.2022. The forum directed that para shall stand and management will share the progress report regarding issuance of environmental approvals with Audit.

Audit recommends that the management may decide the cases of environmental approvals as per rules and policy strictly within the timelines prescribed in the EPA Act. Moreover, necessary penal action may be initiated against the industrial concerns operating without approval of EPA.

(Para No. 08 of AIR 2021-22 Balochistan EPA Quetta)

#### 2.4.6 Non-maintenance of industrial units database by Balochistan EPA

According to Rule 4 of National Environmental Quality Standards (Self Monitoring and Reporting by Industry) Rules 2001, on the basis of the pollution level of an industrial unit, the Director-General shall classify the unit into category "A", "B" or "C" for liquid effluents, and category "A" or "B" for gaseous emissions.

Balochistan Environmental Protection Agency was required to maintain database of industrial units & commercial concerns and classify these units according to their level of pollution.

During audit of Balochistan EPA for the financial year 2021-22, it was observed that the EPA did not prepare and maintain district-wise database related to industrial units and commercial concerns.

Audit held that non-maintenance of industrial units database was a violation of rules and resulted into weak environmental monitoring and governance.

Initial audit observation was issued on 16.09.2022. The management replied that EPA team visited several districts of Balochistan and collected the data which would be updated after procurement of IT equipments.

The Departmental Accounts Committee (DAC) meeting was held on 07.12.2022. The forum directed that para shall stand and management will devise mechanism for maintaining the data base of industrial units.

Audit recommends that Balochistan EPA may maintain database of industrial units and commercial concerns for effective environmental monitoring and reducing industrial pollution in the province.

(Para No. 09 of AIR 2021-22 Balochistan EPA Quetta)

#### 2.4.7 Non-approval of Environmental Protection Review Regulations

According to Section 39 of Balochistan Environmental Protection Act 2012, the Government may, by notification in the official Gazette, makes rules for carrying out the purposes of this Act including rules for implementing the provisions of the international environmental agreements, specified in the Schedule to this Act.

Further, according to Section 41, the Provincial Agency may for carrying out the purposes of this Act, by notification in the official Gazette and with the approval of the Government, make regulations not inconsistent with provisions of this Act or the rules made there under.

Balochistan Environmental Protection Agency framed drafts of Review Regulations in various categories of environment protection and the same were submitted to concerned quarters for approvals. (Annexure-XIII)

During audit of Balochistan EPA for the financial year 2021-22, it was observed that the draft review regulations were neither approved nor enforced by the EPA.

Audit held that non-finalization and notification of Review Regulations was a serious lapse on the part of management and resultantly EPA was not in a position to properly regulate and monitor environmental issues.

Initial audit observation was issued on 16.09.2022. The management replied that the Balochistan Environmental Protection Agency drafted its own rules and regulations and referred the same to Law Department for vetting.

The Departmental Accounts Committee (DAC) meeting was held on 07.12.2022. The forum directed that para shall stand and issued directions to expedite the process for notifying said regulations.

Audit recommends that management may pursue and expedite the approval process of Environmental Review Regulations for effectively regulating and monitoring of the environment related issues in the province.

(Para No. 11 of AIR 2021-22 Balochistan EPA Quetta)

#### 2.4.8 Non-revision of IEE/EIA Review Fee structure

According to Section 16 and 17 of the Balochistan Environmental Protection Act 2012, the proponent of the project shall remit Rs. 50,000 as review fee of an Initial Environmental Examination (IEE) and Rs. 100,000 for Environment Impact Assessment (EIA). The person or company in public or private sector intend to commence any scheme or project not falling under schedule I and II shall remit Rs. 25,000 as an environmental approval fee to EPA.

Balochistan Environmental Protection Agency issued IEE/EIA approvals to 280 proponents during financial year 2021-22 upon submission of review fee fixed as per the EPA Act 2012.

During audit of Balochistan EPA for financial year 2021-22, it was observed that Environmental Review fees were fixed in 2012 which was not reviewed and revised at any stage thereafter. Moreover, EPA had not framed the IEE/EIA regulations to govern the entire process of environmental approvals including the fee to be charged.

Audit held that non-revision of IEE/EIA review fee structure resulted into less receipt against the Environment Approval activity by the EPA.

Initial audit observation was issued on 16.09.2022. The management replied that revision of rates required amendment in the Act through cabinet and was lengthy process.

The reply of management was not satisfactory as EPA may consider to introduce necessary amendments in the Act as well as introduce IEE/EIA regulations to govern the process of environmental approvals.

The Departmental Accounts Committee (DAC) meeting was held on 07.12.2022. The forum directed that para shall stand and issued directions to introduce necessary amendments in Act for revision of the fee structure.

Audit recommends that EPA should introduce IEE/EIA regulations and consider to review the fee structure.

(Para No. 12 of AIR 2021-22 Balochistan EPA Quetta)

# 2.4.9 Non-initiating measures for promotion of environmental research and developmental activities by EPA Balochistan

According to Section 6 of Pakistan Environmental Protection Act 1997, it is one of the functions of Environmental Protection Agency to take measures to promote research and the development of science and technology which may contribute to the prevention of pollution, protection of the environment, and sustainable development. EPA to recommend environmental courses, topic, literature and books for incorporation in the curricula and syllabi of education institutions.

Balochistan Environmental Protection Agency incurred an expenditure amounting to Rs. 4.990 million during financial year 2021-22 on conferences/seminars.

During audit of Balochistan EPA for financial year 2021-22, it was observed that EPA was unable to take measures to promote environmental research and develop technologies for prevention of pollution and protection of environment. Further, the EPA also did not carry out any activity to develop environmental courses, literature and books for incorporation in curricula of educational institutions/academia.

Audit held that in absence of research and development activities related to environmental protection and awareness, the objective of the environmental protection in the province was likely to be compromised.

Initial audit observation was issued on 16.09.2022. The management replied that concept paper for establishment of Research and Development Institute was submitted for inclusion in the PSDP but the same was not approved. As soon as the subject scheme for inclusion of environmental courses was approved, research and development activities would accordingly be initiated.

The reply of the management was not satisfactory as EPA did not promote environmental research and developmental activities in the province.

The Departmental Accounts Committee (DAC) meeting was held on 07.12.2022. The forum directed the management to submit detailed report on measures taken by it for promoting Research & Development activities.

Audit recommends that EPA may consult all stakeholders and promote environmental research activities besides collaborating with Education Department of Balochistan for development and inclusion of courses on Environment in the curriculum.

(Para No. 13 of AIR 2021-22 Balochistan EPA Quetta)

# 2.4.10 Establishment and operation of housing societies and hospitals without environmental approvals

According to Section 15 of Balochistan Environmental Protection Act 2012, no proponent of a project shall commence construction or operation unless he has filed with the Provincial Agency an initial environmental examination or where the project is likely to cause an adverse environmental effect, an environmental impact assessment, and has obtained from the Provincial Agency approval in respect thereof.

Balochistan Environmental Protection Agency has the primary responsibility to ensure that no project is commenced and operated unless necessary environmental approval is granted.

During audit of Balochistan EPA and EPA District Office Gwadar for the financial year 2021-22, it was observed that numerous hospitals and housing societies were established and functional without obtaining environmental approvals from the EPA. (Annexure-XIV)

Audit held that functioning of housing societies and hospitals without obtaining environmental approvals was violation of rules resulting into weak environmental monitoring and degradation of environment in the province.

Initial audit observation was issued on 16.09.2022. The management replied that field team of EPA had issued notices to all non-compliant housing schemes. After completing all legal formalities, thirty (30) cases were prepared and referred to the Environmental Protection Tribunal. Similarly, the initial audit observation was issued to District Office Gwadar on 04.11.2022, but no reply was received from the management.

The reply of the management was not satisfactory as seventy-eight (78) housing societies/hospitals had already been established without environmental approvals and only thirty (30) cases were forwarded to the environmental tribunal which too were pending.

The Departmental Accounts Committee (DAC) meeting was held on 07.12.2022. The forum directed that para will stand and agency will share the progress report in this regard.

Audit recommends that Balochistan EPA may take up the matter with delinquent housing societies and hospitals for submitting environmental approval cases to it. Besides, EPA may properly follow-up the legal proceedings in the Environmental Protection Tribunal.

(Para No. 14 of AIR 2021-22 Balochistan EPA Quetta and Para No. 03 of AIR 2021-22 EPA Gwadar)

#### 2.4.11 Ineffective environmental monitoring in Balochistan due to nonprocurement of Air Quality Monitoring Stations (AQMS)

A PC-I titled 'Ten Mobile Environmental Pollution Monitoring Stations in Balochistan' was approved by Provincial Development Working Party (PDWP) on 16.02.2021 with an estimated cost of Rs. 688.060 million. The project objectives were that the mobile monitoring stations data will help the policy makers and planners to formulate appropriate and efficient management plans, design activities to combat the risk of climate change. Further, according to TORs of Project Steering Committee of the project 'Procurement of Ten (10) Mobile Environmental Pollution Monitoring Stations in Balochistan', the committee will quarterly meet to review the progress.

Balochistan Environmental Protection Agency procured one Air Quality Monitoring Station (AQMS) from M/s Prime Scientific Corporation Karachi at a cost of Rs. 67.275 million during the financial year 2021-22.

During audit of Balochistan EPA for the financial year 2021-22, it was observed that the EPA could not procure the remaining nine (09) AQMS as provided in the PC-1 and the time schedule for procurement i.e. January 2021 to January 2022 had already lapsed.

It was also observed that no meeting of Project Steering Committee was held to review and evaluate the progress of procurement of AQMS.

Audit held that procuring only 01 AQMS instead of 10 AQMS as allowed in PC-I was not justified and one (01) AQMS was not sufficient to meet the environmental monitoring requirements of Balochistan province.

Initial audit observation was issued on 16.09.2022. The management replied that an amount of Rs. 67.209 million was received from Finance Department.

The Departmental Accounts Committee (DAC) meeting was held on 07.12.2022. The forum directed that para would stand and the management should speed up the process of procurement of remaining 09 AQMS during Financial year 2022-23.

Audit recommends that the management may look into the matter for taking necessary measures for procuring remaining 09 AQMS as per rules and requirements of the Agency. Moreover, quarterly meetings of Project Steering Committee may be held regularly till completion of the project.

(Para No. 04 of AIR 2021-22 Balochistan EPA Quetta)

### 2.4.12 Non-maintenance of Initial Environmental Examination (IEE) / Environmental Impact Assessment (EIA) Registers by EPA

According to the Section 15(7) of the Balochistan Environmental Protection Act 2012, the Agency shall maintain separate registers for Initial Environmental Examination (IEE) and Environmental Impact Assessment (EIA) projects, which shall contain brief particulars of each project and a summary of decisions taken thereon, and which shall be open to inspection by the public at all reasonable hours and the disclosure of information in such registers shall be subject to the restrictions specified.

Environmental Protection Agency (EPA) Regional Office Lasbella and Gwadar received different cases for grant of environmental approvals from various proponents during the financial years 2019-20 to 2021-22 and financial years 2016-17 to 2021-22 respectively.

During audit of the EPA Regional Offices Lasbella and Gwadar for the financial years 2019-20 to 2021-22 and financial years 2016-17 to 2021-22 respectively, it was observed that IEE and EIA registers were not maintained since inception of the district offices.

Audit held that non-maintenance of registers for IEE and EIA was a violation of Balochistan Environmental Protection Act 2012. Moreover, non-maintenance of proper record related to IEE and EIA was likely to hamper the process of issuance and post monitoring of the environmental approvals by the EPA Balochistan.

Initial audit observation was issued on 28.10.2022 and 04.11.2022, however, no reply was received from the management.

The PAO was requested to convene DAC meeting vide letters dated 08.11.2022, 10.11.2022, 17.11.2022, 07.12.2022, 27.01.2023 and 01.02.2023, however, the meeting was not convened till finalization of this report.

Audit recommends that proper registers for IEE and EIA may be maintained as required under the EPA Act.

(Para No. 02 of AIR 2021-22 EPA Lasbella & EPA Gwadar)

#### 2.4.13 Inordinate delay in processing of environmental approvals by EPA

According to the Section 15(4) of the Balochistan Environmental Protection Act 2012, the Agency shall communicate its approval or otherwise within a period of four months from the date the initial environmental examination (IEE) or environmental impact assessment (EIA) is filed complete in all respects in accordance with the prescribed procedure, failing which the initial environmental examination or, as the case may be, the environmental impact assessment shall be deemed to have been approved, to the extent to which it does not contravene the provisions of this Act and the rules and regulations.

Environmental Protection Agency (EPA) Regional Office Lasbella submitted different cases to EPA Balochistan for issuance of No Objection Certificate (NOC) in respect of the industries operating in District Lasbella. (Annexure-XV)

During audit of EPA Regional Office Lasbella for the financial years 2019-20 to 2021-22, it was observed that the environmental approvals were not granted despite lapse of the specified period and the cases were still under process in EPA Hqs.

Audit held that delay in approval of IEE/EIA was violation of rules and serious lapse on part of the management resulting in operation of industries without environmental approval.

Initial audit observation was issued on 28.10.2022, however no reply was received from the management.

The PAO was requested to convene DAC meeting vide letters dated 08.11.2022, 17.11.2022, 07.12.2022, 27.01.2023 and 01.02.2023, however, the meeting was not convened till finalization of this report.

Audit recommends that the management may look into the matter and finalize the cases of environmental approvals within the specified time in future.

(Para No. 03 of AIR 2021-22 EPA Lasbella)

#### 2.4.14 Operation of industrial units without environmental approval from EPA

According to Section 15 of Balochistan Environmental Protection Act 2012, no proponent of a project shall commence construction or operation unless he has filed with the Provincial Agency an initial environmental examination or where the project is likely to cause an adverse environmental effect, an environmental impact assessment, and has obtained from the Provincial Agency approval in respect thereof.

Further, according to Section 17(5) of the Act, the license shall be granted for a reasonable period not exceeding five years. On expiry of the license for renewal same procedure shall be followed.

Environmental Protection Agency (EPA) Regional Office Lasbella was established to regulate and monitor environment in industrial areas of Hub industrial zone.

During audit of the EPA Regional Office Lasbella for the financial years 2019-20 to 2021-22, it was observed that a number of industrial units were operating in the region without obtaining environmental approvals from Environmental Protection Agency. (Annexure-XVI)

It was also observed that a number of industrial units were operating without renewal of environmental approvals despite the fact that the approvals granted had already expired.

Audit held that operation of industrial/commercial concerns without obtaining environmental approvals was violation of rules which may result into environmental degradation besides hampering sustainable development.

Initial audit observation was issued on 28.10.2022, however no reply was received from the management.

The PAO was requested to convene DAC meeting vide letters dated 08.11.2022, 17.11.2022, 07.12.2022, 27.01.2023 and 01.02.2023, however, the meeting was not convened till finalization of this report.

Audit recommends that the management may look into the matter and initiate strict legal actions against the violators and refer the cases to Environmental

Protection Tribunal for necessary legal action. Besides, the cases of renewal of environmental approvals may also be processed as per rules.

(Para No. 04 of AIR 2021-22 EPA Lasbella)

### 2.4.15 Non-maintenance of database related to handling of hazardous substances

According to Section 17(1) of Balochistan Environmental Protection Act 2012, no person shall generate, collect, consign, transport, treat, dispose of, store, handle or import any hazardous substance except (a) under a license issued by the Government of Balochistan and in such manner as may be prescribed or (b) in accordance with the provisions of any other law for the time being in force, or of any international treaty, convention, protocol, code, standard, agreement or other instrument to which Pakistan is a party.

Environmental Protection Agency (EPA) Regional Office Lasbella was required to maintain data / record related to handling of hazardous substances in the industrial region.

During audit of the EPA Regional Office Lasbella for the financial years 2019-20 to 2021-22, it was observed that database and record was not maintained related to units / individuals who were dealing/handling hazardous substances in the region.

Audit held that non-maintenance of record related to hazardous substances and non-monitoring resulted in weak environmental governance. Inaction by the EPA was not justified as a number of incidents had happened in ship-breaking yards in Gaddani due to mis-handling of hazardous waste resulting in loss of human lives.

Initial audit observation was issued on 28.10.2022, however no reply was received from the management.

The PAO was requested to convene DAC meeting vide letters dated 08.11.2022, 17.11.2022, 07.12.2022, 27.01.2023 and 01.02.2023, however, the meeting was not convened till finalization of this report.

Audit recommends that EPA may maintain a database of industrial units and commercial concerns dealing with hazardous substances for effective environmental monitoring of the sensitive industry and reducing industrial pollution in the region.

(Para No. 06 of AIR 2021-22 EPA Lasbella)

### 2.4.16 Issuance of environmental approval by EPA Hqs without Site Inspection Report and involvement of District Offices

According to the Section 34(2) of the Balochistan Environmental Protection Act 2012, the Balochistan Environmental Protection Agency may also by notification in the official Gazette, delegate any of its powers or functions under this Act and the rules and regulations to EPA Regional or sub-offices.

Balochistan Environmental Protection Agency issued environmental approvals to different proponents of Gwadar region. (Annexure-XVII)

During audit of Environmental Protection Agency (EPA) Regional Office Gwadar for the financial years 2016-17 to 2021-22, it was observed that the environmental approvals were issued without involvement of District Office Gwadar. The Environmental approvals were issued without obtaining Site Inspection Reports (SIR) from the District Office and the cases were not processed and analysed by District Office concerned.

It was also observed that the cases of environmental approvals were directly submitted by the proponents to the office of DG Balochistan EPA instead of submitting the case in District Office Gwadar.

Audit held that without Site Inspection Report and input/involvement of District Office the quality of environmental approvals and monitoring activities was compromised. Further, processing of environmental approval cases by EPA Hqs Quetta directly negated the very purpose of the establishment of the regional office.

Initial audit observation was issued on 04.11.2022, however no reply was received from the management.

The PAO was requested to convene DAC meeting vide letters dated 10.11.2022, 17.11.2022, 07.12.2022, 27.01.2023 and 01.02.2023, however, the meeting was not convened till finalization of this report.

Audit recommends that the management may process the cases of environmental approvals through the EPA District Offices concerned after fulfillment of all codal formalities including the site inspection reports etc.

(Para No. 04 of AIR 2021-22 EPA Gwadar)

#### 2.4.17 Processing of EIA case in contravention of Rules & Regulations

According to Regulation 9 of the Pakistan Environmental Protection Agency (Review of Initial Environmental Examination and Environmental Impact Assessment) Regulations, 2000, in the case of an EIA, the Agency shall cause to be published in any English or Urdu national newspaper and in a local newspaper of general circulation in the area affected by the project, a public notice mentioning the type of project, its exact location, the name and address of the proponent and the places at which the EIA of the project can, subject to the restrictions in sub-section of section 12, be accessed. The notice shall fix a date, time and place for public hearing of any comments on the project or its EIA. The date fixed shall not be earlier than 30 days from the date of publication of the notice.

Balochistan Environmental Protection Agency published an advertisement in the newspaper regarding public hearing and issuance of environmental approval of construction and operation of fertilizer complex in Gwadar. Details are as under:

Name of the proponent	Title of project	Date of submission of application	Date of public hearing
M/s Aighoon Private Ltd.	Construction and operation of fertilizer complex	29.03.2021	10.10.2022

During audit of the Environmental Protection Agency (EPA) District Office Gwadar for the financial years 2016-17 to 2021-22, it was observed as under:

- i. The public notice was published without mentioning the type of project, its exact location, the name and address of the proponent and the places at which the EIA of the project was to be held.
- ii. The exact place/venue of public hearing was not mentioned.
- iii. The District Office concerned i.e. Gwadar was completely unaware of the proceedings and issuance of EIA. No record except newspaper advertisement was available in District Office.

Audit held that proceeding of EIA without fulfilling the required codal prerequisites was not justified and violation of regulations resulting in lack of meaningful and effective deliberations and decision making. Initial audit observation was issued on 04.11.2022, however no reply was received from the management.

The PAO was requested to convene DAC meeting vide letters dated 10.11.2022, 17.11.2022, 07.12.2022, 27.01.2023 and 01.02.2023, however, the meeting was not convened till finalization of this report.

Audit recommends that the management may look into the matter and improve upon the process of issuance of approvals of EIA/IEEs strictly as per the regulations.

(Para No. 05 of AIR 2021-22 EPA Gwadar)

# 2.4.18 Inaction by Balochistan EPA for non-ensuring collection and disposal of hospitals waste as per EPA Act

According to Section 19(1) of the Balochistan Environmental Protection Act 2012, no person may collect, transport, sort, recover, store, dispose of or otherwise manage waste in a manner that results in a significant adverse effect, Further, Section 19 (2) provides that every person who imports, produces, collects, recovers, transports, keeps, treats or disposes of waste shall take all reasonable measures to prevent a significant adverse effect on the environment from occurring.

Gwadar Municipal Corporation was collecting and disposing the hospital waste generated by the hospitals in Gwadar. Details of hospitals along with waste generation are at **Annexure-XVIII**.

During audit of Environmental Protection Agency (EPA) District Office Gwadar for the financial years 2016-17 to 2021-22, it was observed that Gwadar Municipal Corporation was collecting hospital waste from all Gwadar based hospitals in contravention of the requirements of Section 19(1) of the Balochistan Environmental Protection Act 2012 leading to adverse environmental impact.

Audit held that the collection and disposal of hospital waste in contravention of the Act was not justified as unscientific disposal of waste was a source of environmental pollution and degradation in the province.

Initial audit observation was issued on 04.11.2022, however no reply was received from the management.

The PAO was requested to convene DAC meeting vide letters dated 10.11.2022, 17.11.2022, 07.12.2022, 27.01.2023 and 01.02.2023, however, the meeting was not convened till finalization of this report.

Audit recommends that the management may look into the matter for enforcement of provisions of the Act and initiate strict legal actions against the violators and refer the cases to Environmental Protection Tribunal for necessary legal action.

(Para No. 06 of AIR 2021-22 EPA Gwadar)

# 2.4.19 Non-Framing of IEE/EIA review guidelines, sector specific guidelines and public consultation guidelines by Balochistan EPA

According to Regulation 6 of Pakistan Environmental Protection Agency (Review of Initial Environmental Examination and Environmental Impact Assessment) Regulations, 2000, the Federal Agency may issue guidelines for preparation of an IEE or an EIA, including guidelines of general applicability, and sectoral guidelines indicating specific assessment requirements for planning, construction and operation of projects relating to particular sector. Where guidelines have been issued under sub-regulation (1), an IEE or EIA shall be prepared, to the extent practicable, in accordance therewith and the proponent shall justify in the IEE or EIA any departure therefrom.

Further, Regulation 10 provides that the Agency may issue guideline indicating the basic techniques and measures to be adopted to ensure effective public consultation, involvement and participation in EIA assessment.

Pak-EPA at federal level notified its "Guidelines for the Preparation and Review of Environmental Reports" in line with IEE/EIA regulations.

During performance audit of Balochistan Environment Protection Agency related to approvals & clearances of IEEs / EIAs and post clearance monitoring for the financial years 2018-19 to 2020-21, it was observed that EPA Balochistan had not framed and issued its own provincial guidelines for preparation and review of environmental reports. Moreover, sectoral guidelines for specific sectors were also not prepared. Similarly, guidelines indicating the basic techniques and measures to be adopted to ensure effective public consultation, involvement and participation in EIA assessment were also not framed.

Audit held that provincial IEE/EIA review guidelines, sector specific guidelines and public participation guidelines for review of environmental reports and grant of environmental approvals were necessary to make the environmental assessment and approval process suitable as per the requirements and specific environmental challenges of the province of Balochistan.

Initial audit observation was issued on 18.03.2022, however, no reply was received from the management.

DAC meeting was not convened by the PAO till finalization of this report despite repeated requests. Last reminder was issued on 01.02.2023.

Audit recommends that Balochistan EPA may frame IEE/EIA review guidelines, sector specific guidelines and public participation guidelines for review of environmental reports and grant of environmental approvals.

(Para No.5.2.2 of Performance Audit Report on approvals & clearances of IEE/EIA and post clearance monitoring during last three years by EPA Balochistan AY 2021-22)

### 2.4.20 Non-obtaining of undertaking from proponent for acceptance of stipulated conditions of the approvals

According to Regulation 13 of the Pakistan Environmental Protection Agency (Review of Initial Environmental Examination and Environmental Impact Assessment Regulations) 2000, where the Agency accords its approval subject to certain conditions, the proponent shall before commence construction of the project, acknowledge acceptance of the stipulated conditions by executing an undertaking in the form prescribed in Schedule VII.

During performance audit of Balochistan Environment Protection Agency on approvals & clearances of IEEs / EIAs and post clearance monitoring for the financial years 2018-19 to 2020-21, it was observed that EPA granted environmental approvals for construction phase of the project to different proponents subject to certain conditions. However, undertakings in the prescribed form, for acceptance of the stipulated conditions were not obtained from the proponents before commencement of construction of the projects. Detail are as under:

Sr.	Name of the project/proponent	NOC date	Undertaking
No.			
1.	M/s Lasbella Industrial Estate Development	23.02.2022	Not obtained
	Authority, Tehsil Hub, District Lasbella for		
	establishment of Hub special economic zone.		
2.	Attock Cement Pakistan Ltd.	05.03.2021	Not obtained
3.	Environmental approval for Mula river basin	27.11.2020	Not obtained
4.	Environmental approval for Zhob river basin	27.11.2020	Not obtained
5.	M/s Pakistan Petroleum Ltd. (PPL) for seismic and	21.04.2021	Not obtained
	exploratory drilling activities in Baska block 3070-13		

Audit held that non-obtaining of undertaking in prescribed form for acceptance of the stipulated conditions from the proponent was against the regulations and led to weak monitoring and enforcement by the Balochistan EPA.

Initial audit observation was issued on 06.04.2022, however, no reply was received from the management.

DAC meeting was not convened by the PAO till finalization of this report despite repeated requests. Last reminder was issued on 01.02.2023.

Audit recommends that responsibility may be fixed for not obtaining the required undertakings on the person (s) at fault, besides initiating necessary corrective measures.

(Para No.5.3.2 of Performance Audit Report on approvals & clearances of IEE/EIA and post clearance monitoring during last three years by EPA Balochistan AY 2021-22)

### 2.4.21 Non-constitution of Committee of Experts and Environmental Assessment Advisory Committee by Balochistan EPA

According to Regulation 11 of the Pakistan Environmental Protection Agency (Review of Initial Environmental Examination and Environmental Impact Assessment Regulations) 2000, the Agency shall make every effort to carry out its review of the IEE within 45 days, and of the EIA within 90 days, of issue of confirmation of completeness under Regulation 9. In reviewing the IEE or EIA, the Agency shall consult such Committee of Experts as may be constituted for the purpose by the Director-General, and may also solicit views of the sectoral Advisory Committee, if any, constituted by the under sub-Section (6) of Section 5.

Further, Regulation 23 provides that for purposes of rendering advice on all aspects of environmental assessment, including guidelines, procedures and categorization of projects, the Director-General shall constitute an Environmental Assessment Advisory Committee.

Balochistan Environmental Protection Agency issued 454 environmental approvals to different proponents during the period of three year starting from 01.07.2018 to 30.06.2021.

During performance audit of Balochistan EPA related to approvals & clearances of IEEs / EIAs and post clearance monitoring for the financial years 2018-19 to 2020-21, it was observed that Committee of Experts and Environmental

Assessment Advisory Committee as required under the regulations were not established by the EPA.

Audit held that constitution of the committees which also included members from the academia and other relevant sector was essential for issuance of environmental approvals of the complex projects. Moreover, non-obtaining of views and advice from experts having latest knowledge was not justified resulting in lack of effective environmental governance in the province.

Initial audit observation was issued on 06.04.2022, however, no reply was received from the management.

DAC meeting was not convened by the PAO till finalization of this report despite repeated requests. Last reminder was issued on 01.02.2023.

Audit recommends that Balochistan EPA may constitute the committee of experts as well as Environmental Assessment Advisory Committee as required under the regulations.

(Para No.5.3.11 of Performance Audit Report on approvals & clearances of IEE/EIA and post clearance monitoring during last three years by EPA Balochistan AY 2021-22)

#### 2.4.22 Non-declaration of 'environmentally sensitive areas' in Balochistan

According to Regulation 22 of the Pakistan Environmental Protection Agency (Review of Initial Environmental Examination and Environmental Impact Assessment Regulations) 2000, the Agency may, by notification in the official Gazette, designate an area to be an environmentally sensitive area. Notwithstanding anything contained in Regulations 3, 4 and 5, the proponent of a project situated in an environmentally sensitive area shall be required to file an EIA with the Agency. The Agency may from time-to-time issue guidelines to assist proponents and other persons involved in the environmental assessment process to plan and prepare projects located in environmentally sensitive areas.

During performance audit of Balochistan Environmental Protection Agency related to approvals & clearances of IEEs / EIAs and post clearance monitoring for the financial years 2018-19 to 2020-21, it was observed that Balochistan EPA was not able to consider the aspect of environmentally sensitive areas in the geographic span of Balochistan and the Balochistan EPA had not identified and notified environmentally sensitive areas in the province.

Audit held that non-declaration of environmentally sensitive areas in the province by the Balochistan EPA was violation of the regulations resulting in lack of required planning and due diligence required in initiating projects in such areas.

Initial audit observation was issued on 06.04.2022, however, no reply was received from the management.

DAC meeting was not convened by the PAO till finalization of this report despite repeated requests. Last reminder was issued on 01.02.2023.

Audit recommends that environmentally sensitive areas may be notified by the Agency and guidelines may be issued accordingly to regulate the projects in such areas.

(Para No.5.3.12 of Performance Audit Report on approvals & clearances of IEE/EIA and post clearance monitoring during last three years by EPA Balochistan AY 2021-22)

#### **Chapter-3**

#### Directorate of Civil Defence, Balochistan

#### 3.1 Introduction

- **A.** Directorate of Civil Defence, Balochistan was established in 1984 under the Civil Defence Act 1952. Directorate of Civil Defence is an attached department of Home department, Government of Balochistan. The department aims to provide auxiliary services in War and Peace time. The main objective of Civil Defence is to pool national resources and to conduct and control Civil Defence operations in order to minimize the effects of enemy's assault during war time. Civil Defence Department mainly performs the following functions:
  - i. Help civil administration in peace and war emergency through warden service and available resources.
  - ii. Render first aid and evacuate causalities during emergencies.
  - iii. Provide assistance and render advice in bomb disposal.
  - iv. Conduct survey regarding fire preventive measures.

### B. Comments on Budget and Accounts of audited entities (Variance Analysis)

(Rs. in million)

Financial Year	Budget	Expenditure	Savings
2021-22	119.433	115.864	3.569

Source: budget and expenditure statements

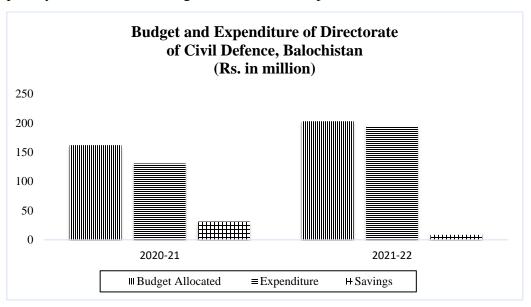
#### C. Sectoral Analysis

The detail of the budget and expenditure of Directorate of Civil Defence, Balochistan for current and previous financial year is tabulated below:

(Rs. in million)

Financial Year	Budget	Expenditure	Savings
2020-21	162.015	130.721	31.294
2021-22	202.959	194.355	8.604
Percentage change in FY 2021-22 as compared to FY 2020-21	25%	49%	-

The trend analysis of budget reflects that there was a 25% increase in budget allocation as compared to previous financial year. The main reason for increase in budget allocation related to the procurement of equipment costing Rs. 49.970 million which included handheld metal detectors and mine detectors etc. The following chart portrays the increase in budget allocation and expenditure.

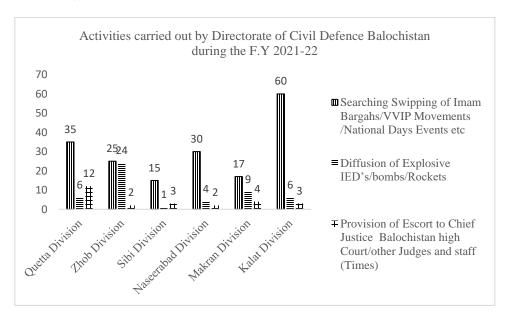


Significant activities carried out by the Directorate of Civil Defence, Balochistan during the financial year 2021-22. Details are as under:

Sr.		Number of Cases					
No.	Nature of Activity	Quetta Division	Zhob Division		Naseerabad Division	Makran Division	
1.	Searching and swipping of Imam Bargahs/VVIP movements /National Days Events etc.		25	15	30	17	60
2.	Diffusion of explosive IED's/bombs/Rockets	6	24	1	4	9	6
3.	Provision of escort to dignitaries	12	2	3	2	4	3

Source: Data provided by Directorate of Civil Defence, Balochistan

The graphical representation of important tasks performed by the Directorate of Civil Defence, Balochistan is as under:



An analysis of the role and functions of disaster related entities in Balochistan indicates that with the establishment of PDMA across the province, the role of Civil Defence organization has minimized and the provincial government, if required, should review this aspect and deicide upon the fate of Directorate of Civil Defence, Balochistan.

Table-I Audit Profile of Directorate of Civil Defence, Balochistan

(Rs. in million)

Sr. No.	Description	Total Nos.	Audited	Expenditure audited FY 2021-22	Revenue / Receipts audit FY 2021-22
1.	Formations/offices	08 (including district offices)	01 (where major expenditure was incurred)	115.864	Nil
2.	<ul><li>Assignment Accounts</li><li>SDAs</li><li>ETC</li></ul>	Nil Nil Nil	Nil Nil Nil	Nil Nil Nil	Nil Nil Nil

3.	Authorities /				
	Autonomous Bodies	Nil	Nil	Nil	Nil
	etc. under the PAO				
4.	Foreign Aided	Nil	Nil	Nil	Nil
	Project (FAP)	INII	INII	INII	INII

#### 3.2 Classified Summary of Audit Observations

Audit observations amounting to Rs. 46.120 million have been raised in this report pertaining to Directorate of Civil Defence, Balochistan. Summary of the audit observations classified by nature is as under:

Table –II Overview of Audit Observations

(Rs. in million)

Sr. No.	Classification	Amount			
1.	Irregularities	43.455			
A.	Procurement	43.455			
2.	Financial Management	2.665			
3.	Public Service Delivery / Performance	-			
	Total				

#### 3.3 Brief comments on the status of compliance with PAC directives

The Directorate General Audit (CC&E) started auditing and reporting Directorate of Civil Defence, Balochistan since financial year 2016-17. No Audit Report has been discussed in PAC meeting so far.

#### 3.4 AUDIT PARAS

#### **Procurement**

#### 3.4.1 Mis-Procurement of Civil Defence equipment – Rs. 43.455 million

According to Rule 15 (1) of Balochistan Public Procurement Rules 2014, procurements over one hundred thousand rupees and up to one million rupees shall be advertised by timely notifications on the Authority's website.

Further, according to Rule 51(b), direct procurement method means procurement from a single source without competition and shall only be applicable in certain conditions i.e. (i) Standardization of equipment (ii) the required item(s) is of proprietary nature (iii) purchase of critical items from a particular supplier.

Directorate of Civil Defence Balochistan floated a Notice for Inviting Tender (NIT) on 08.06.2022 in daily Jang for supply of Civil Defence equipment. Subsequently, the tender was cancelled and a purchase order was issued to M/s National Radio & Telecommunication Corporation on 24.06.2022 for supply of equipment. Advance payment amounting to Rs. 43.455 million was made to the supplier vide cheque No. 1837653 dated 29.06.2022. **Annexure-XIX.** 

During the audit of Directorate of Civil Defence, Balochistan for the financial year 2021-22, it was observed as under:

- i. The procurement without tendering and open competition.
- ii. No record was available to confirm that M/s National Radio & Telecommunication Corporation, Haripur was sole manufacturer/distributor of said equipment.
- iii. Contract agreement was not signed with the supplier.
- iv. Bank guarantee, performance security and propriety certificate were not obtained from the supplier.
- v. Technical committee was not constituted by the department to evaluate the exact specifications of equipments. Further, no price evaluation committee was formulated before issuance of purchase order to conduct market rate analysis in order to compare the market rate of equipment with the rate offered by the supplier.
- vi. The management approved an arbitrary condition included in the quotation by the supplier. As per terms and conditions of the quotation, Directorate of Civil Defence Balochistan was bound to pay additional

price to supplier if the USD rate appreciated 2% above base rate of 1 USD = Rs. 202. This condition was accepted despite the fact that 100% Advance payment was made to the supplier. In this manner the government had to pay additional Rs 6.978 million to the supplier. (Annexure-XX)

Audit held that the procurement of equipment in violation of rules was irregular and resulted in loss to government.

Initial audit observation was issued on 23.09.2022. The management replied that on the directions of the Administrative Secretary bidding process was cancelled and the equipment was procured from M/s National Radio & Telecommunication Corporation.

The reply of the management was not satisfactory as the management was required to procure the equipment in accordance with Balochistan Public Procurement Rules.

The PAO was requested to convene DAC meeting vide letters dated 18.10.2022, 17.11.2022, 07.12.2022, 27.01.2023 and 01.02.2023, however, the meeting was not convened till finalization of this report.

Audit recommends that a fact finding inquiry may be conducted and responsibility be fixed on the person(s) at fault. Besides, the additional payments may be recovered from the supplier.

(Para No. 09 of AIR 2021-22 Civil Defence Quetta)

#### Financial Management

### 3.4.2 Non-deduction of Income Tax and less deduction of GST from vendor – Rs. 2.665 million

According to Section (3)(1) of Sales Tax Act, 1990, subject to the provisions of the Act, there shall be charged, levied and paid a tax known as Sales Tax at the rate of seventeen per cent of the value of supplies.

Further, according to Clause-B of Sub Section (i) and clause-A of Sub Section (i) of Section 153 of Income Tax Ordinance 2001, rate of withholding tax for services is 10% and supply of Goods is 4.5%.

Directorate of Civil Defence, Balochistan issued purchase order to M/s National Radio & Telecommunication Corporation on 24.06.2022 and paid an

advance amounting to Rs. 43.455 million to the vendor on account of purchase of technical equipment vide cheque No. 1837653 dated 29.06.2022.

During audit of Directorate of Civil Defence, Balochistan for the financial year 2021-22, it was observed that Income Tax was not deducted, while the amount of General Sales Tax (GST) was deducted less. Details are as under:

(Rs. in million)

Total amount of work order	Income Tax to be deducted	Less amount of GST deducted	Total amount to be deducted	
(a)	<b>(b)</b>	(c)	$(\mathbf{d}) = (\mathbf{b} + \mathbf{c})$	
49.973	1.922	0.743	2.665	

Audit held that non-deduction of Income Tax and less deduction of GST by the management resulted in loss to the government revenues amounting to Rs. 2.665 million.

Initial audit observation was issued on 23.09.2022. The management replied that the vendor provided exemption certificate of Income Tax issued from FBR wherein NRTC was exempted from payment of withholding tax.

The reply of the management was not satisfactory as no documentary evidence in support of evidence was provided.

The PAO was requested to convene DAC meeting vide letters dated 18.10.2022, 17.11.2022, 07.12.2022, 27.01.2023 and 01.02.2023, however, the meeting was not convened till finalization of this report.

Audit recommends that amount of Rs. 2.665 million may be recovered from the supplier and deposited into government treasury.

(Para No. 04 of AIR 2021-22 Civil Defence Quetta)

#### Public Service Delivery / Performance

#### 3.4.3 Non-formulation of Fire Prevention and Response Plan

According to Section 2(1)(i) of Civil Defence Act 1952, the central government may by notification in the official gazette make such rules as appear to it to be necessary or expedient for securing the Civil Defence and to take measures for preventing and dealing with outbreak of fire.

Directorate of Civil Defence, Balochistan was operating under Civil Defence Act 1952. The Civil Defence department had sanctioned posts of Fireman and Fire Supervisors to combat fire incidents in the province. Moreover, the Directorate of Civil Defence Balochistan has five hundred (500) volunteers on its strength.

During the audit of Directorate of Civil Defence, Balochistan for the financial year 2021-22, it was observed as under:

- i. The Directorate did not formulate Fire Prevention and Response Plan to avoid any major fire incident in the Province.
- ii. The important positions of Fire man and Fire supervisors were lying vacant since long.
- iii. Municipal Corporation Quetta established Fire Brigade Wing equipped with trained staff and infrastructure, however, Civil Defence had no clear coordination mechanism with Municipal Corporation Quetta to deal with fire incidents.
- iv. There was no Universal Access Number (UAN) available for public to approach Civil Defence during an emergency.
- v. The firefighting equipment available with Civil Defence was not sufficient and some available equipment was also out of order.

Audit held that in absence of Fire Prevention & Response Plan it was likely that any fire incident may result into loss of human lives as well as natural resources.

Initial audit observation was issued on 23.09.2022. The management replied that observations/directions of the audit department had been noted and efforts would be made to do the needful.

The PAO was requested to convene DAC meeting vide letters dated 18.10.2022, 17.11.2022, 07.12.2022, 27.01.2023 and 01.02.2023, however, the meeting was not convened till finalization of this report.

Audit recommends that fire prevention and response plans may be formulated by the Directorate.

(Para No. 05 of AIR 2021-22 Civil Defence Quetta)

#### 3.4.4 Non-organized approach towards Civil Defence training and awareness

According to Section 1A of Civil Defence Act 1952, unless there is anything repugnant in definitions the subject or context, Civil Defence includes any measures not amounting to actual combat for affording defence against any form of hostile attack by a foreign power of its affect, whether such measures are taken before during

or after the time of the attack and includes the remedial measures during calamity or disaster in peace time.

Directorate of Civil Defence, Balochistan was providing trainings to government/private schools and government departments and private organization related to first aid, firefighting and bomb reconnaissance.

During the audit of Directorate of Civil Defence, Balochistan for the financial year 2021-22, it was observed as under:

- i. The management of Directorate of Civil Defence, Balochistan did not formulate Annual training programme.
- ii. The organization lacked appropriate technical equipment for imparting trainings.
- iii. Syllabus of trainings was not approved from any competent forum.
- iv. Department did not maintain record of the number of training activities conducted during the year.

Audit held that department lacked a systemic approach towards training and awareness activities which was not justified.

Initial audit observation was issued on 23.09.2022. The management replied that the observation has been noted for future implementation and competent authorities were being approached for amendment in the Civil defence act to incorporate the training chapter.

The PAO was requested to convene DAC meeting vide letters dated 18.10.2022, 17.11.2022, 07.12.2022, 27.01.2023 and 01.02.2023, however, the meeting was not convened till finalization of this report.

Audit recommends that Annual Training Plan may be formulated to carry out the training activities in an organized manner.

(Para No. 06 of AIR 2021-22 Civil Defence Quetta)

### **Annexures**

#### Annexure-I

#### (MFDAC)

Sr. No.	Para No. of AIR	Name of Formation	Subject			
1.	01	DDMA Quetta	Unjustified expenditure on transportation charges, lodging and meals - Rs. 3.861 million			
2.	02	DDMA Quetta	Non-deduction of Sales Tax and Income tax on procurement of Food items - Rs. 68,418			
3.	03	DDMA Quetta	Non-maintenance of stock of relief items			
4.	05	DDMA Harnai	Non-preparation and submission of annual report to Provincial Government as required under National Disaster Management Act 2010			
5.	01	BEPA	Non-surrendering of anticipated savings to the Government - Rs 92.747 million			
6.	01	EPA Lasbella	key vacant posts in Environmental Protection Agency (EPA) Regional Office Lasbella			
7.	07	EPA Lasbella	Non- maintenance of history sheet of computer/stabilizers etc.			
8.	08	EPA Lasbella	Misclassification of expenditure due to charging to irrelevant head of account Rs. 0.309 million			
9.	01	EPA Gwadar	Key vacant posts in Environment Protection Agency (EPA) District Office Gwadar			
10.	01	Directorate of Civil Defence, Balochistan	Doubtful expenditure on refreshment - Rs 0.295 million			
11.	02	Directorate of Civil Defence, Balochistan	Non-verification of degrees and character antecedents of newly appointed staff			
12.	03	Directorate of Civil Defence, Balochistan	Non-recruitment on vacant posts in Directorate of Civil Defence Quetta			
13.	07	Directorate of Civil Defence, Balochistan	Loss to Govt due to non-imposition of Stamp Duty–Rs. 0.125 million			
14.	08	Directorate of Civil Defence, Balochistan	Irregular expenditure due to non-nomination of DDO & Sanction Conveying Officers - Rs. 57.052 million			

Annexure-II

#### (Para No. 1.4.3)

(Rs. in million)

	Non-obtain	ning of bank guarant	ees from suppliers – R	ks. 50.813 m	illion
Sr.	Name of	Name of items	Package/TS No.	Contract	Bank
No.	bidder			Amount	Guarantees
1.	M/s Abdul	James Can systam	02/TS	107.325	10.733
	Manan	Jerry Can, water	212205104751		
	Spare Parts	tank, Tarpaulin			
	Trading	sheet, Gas			
	Company	Cylinder			
2.	-do-	Water Cooler	01/TS	14.600	1.460
			212205104271		
3.	M/s -	Crockery	04/TS	130.500	13.050
	Ghaznavi		212205105301		
	Contractor				
4.	M/s Jameel	Walker, Blind	05/TS	8.600	0.860
	Ahmed &	sticks	212205105351		
	Brothers				
5.	M/s Global	Mosquito Net	03/TS212205106321	247.100	24.710
	Associates				
		Total		508.125	50.813

### Annexure-III (Para No. 1.4.5)

# Non-carrying out of market rate analysis for determining cost of non-scheduled items in civil works related to construction of Disaster Management Villages - Rs. 11.698 million

#### 1. Construction of Civil Work of Disaster Management Village in Zhob-Lora Lai Division

Sr.	Description of Work	Rate	Quantity	Amount (Rs.)
No.		( <b>Rs.</b> )		
1.	Restivity Survey of Tube well	39,500	1	39,500
2.	Providing & installing of M.S Blind pipe	2,400	630 Rft.	1,512,000
	seamless welded joint			
3.	Providing and installing M.S Strainer in	2,600	245	637,000
	tube well bore			

Ī		2,598,000			
	5.	Inverter (Chinese) Supply Install Test	370,000	1	370,000
	4.	Providing of strata chart tube well design	39,500	1	39,500

	2. Construction of Civil Work of Disaster Management Village Kalat at Khuzdar Division					
Sr.	Sr. Description of Work Rate Quantity					
No.		( <b>Rs.</b> )				
1.	Festivity Survey of Tube well	39,500	1	39,500		
2.	Providing & installing of M.S Blind pipe	2,480	485	1,202,800		
	seamless welded joint Bore					
3.	Providing and installing M.S Strainer in	2,670	315	841050		
	tube well bore					
4.	Providing of strata chart tube well design	39,500	1	39,500		
5.	Inverter (Chinese) Supply Install Test	384,000	1	384,000		
	Total			2,506,850		

3.	3. Construction of Civil Work of Disaster Management Villages Mekran at					
	Turbat E	ivision				
Sr.	Description of Work	Rate	Quantity	Amount (Rs.)		
No.		( <b>Rs.</b> )				
1.	Restivity Survey of Tube well	39500	1	39,500		
2.	Providing & installing of M.S Blind pipe	2480	520	1,289,600		
	seamless welded joint Bore					
3.	Providing and installing M.S Strainer in	2685	230	617,550		
	tube well bore					
4.	Providing of strata chart tube well design	39,500	1	39,500		
5.	Inverter (Chinese) Supply Install Test	382,000	1	382,000		
6.	Laying cutting of joint elbow	43	10	430		
7.	Tee & Elbow	50	6	300		
	Total	•		2,368,880		

	4. Construction of Civil Work of Disaster Management Villages at Sibi					
Sr.	: Description of Work Rate Quantity Amount					
No.		( <b>Rs.</b> )				
1.	Restivity Survey of Tube well	39500	1	39,500		
2.	Providing & installing of M.S Blind pipe	2470	300	741,000		
	seamless welded joint Bore					

3.	Providing and installing M.S Strainer in	2670	150	400,500			
	tube well bore						
4.	Providing of strata chart tube well design	39,500	1	39,500			
5.	Inverter (Chinese) Supply Install Test	380,000	1	380,000			
6.	Providing & fixing of UPC elbow	560	2	1,120			
7.	Tee & Elbow	50	6	300			
	Total						

5.	Construction of Civil Work of Disaste	nent Village	Rakhshan at				
	Dalbadeen						
Sr.	Description of Work	Rate	Quantity	Amount (Rs.)			
No.		( <b>Rs.</b> )					
1.	Restivity Survey of Tube well	38500	1	38,500			
2.	Providing & installing of M.S Blind pipe	2400	505	1,212,000			
	seamless welded joint Bore						
3.	Providing and installing M.S Strainer in	2650	375	993,750			
	tube well bore						
4.	Providing of strata chart tube well design	38,500	1	38,500			
5.	Inverter (Chinese) Supply Install Test	340,000	1	340,000			
	Total						
	Grand Total						

#### Annexure – IV

#### (Para No. 1.4.8)

P	Purchase of uniform in violation of procurement rules - Rs. 1.680 million					
		Unit Price	Number of	Total		
Sr.	Name of Item	( <b>Rs.</b> )	Quantities	Amount		
No.			procured	( <b>Rs.</b> )		
1.	Puffer Jacket thick Winter cost warm	6300	150	945,000		
	Padded (Best Quality)					
2.	Winter Shoes snow and water proof	3500	136	476,000		
	(Best Quality)					
3.	Warm leather Gloves (Best Quality)	1500	140	210,000		
	01 pair					
4.	Warm Wool Socks (Best Quality)	350	140	49,000		
	Total					

Annexure –V (Para No. 1.4.10)

]	Non-deposit of 4/5 <sup>th</sup> amount of Sales Tax by supplier - Rs. 51.389 million					
Sr.	Description	Cheque No. & Date	Amount of	Amount of		
No.			1/5 <sup>th</sup> (Rs.)	4/5 <sup>th</sup> sales tax		
				( <b>Rs.</b> )		
1.	Paid to RTO on	70792340 dated 17.06.2022	116,240	464,960		
	account of Sales					
	$Tax (1/5^{th})$					
2.		70792334 dated 17.06.2022	685,812	2,743,248		
3.		70792324 dated 06.06.2022	411,400	1,645,600		
4.		70792321 dated 06.06.2022	480,068	1,920,272		
5.		65193327 dated 27.07.2021	290,656	1,162,624		
6.		70792272 dated 07.01.2022	312,393	1,249,572		
7.		70792272 dated 07.01.2022	312,393	1,249,572		
8.		70792275 dated 07.01.2022	312,393	1,249,572		
9.		65193132 dated 03.12.2021	287,692	1,150,768		
10.		65193135 07.12.2021	409,743	1,638,972		
11.		65193138 dated 17.12.2021	290,100	1,160,400		
12.		65193106 dated 12.11.2021	575,384	2,301,536		
13.		65193113 dated 15.11.2021	345,230	1,380,920		
14.		65193122 dated 15.11.2021	374,000	1,496,000		
15.		65193174 dated 20.10.2021	1,016,862	4,067,448		
16.		65193180 dated 20.10.2021	863,077	3,452,308		
17.		65193183 dated 20.10.2021	1,150,769	4,603,076		
18.		65193186 dated 20.10.2021	468,677	1,874,708		
19.		65193189 dated 20.10.2021	287,692	1,150,768		
20.		65193097 dated 26.10.2021	254,332	1,017,328		
21.		65193334 dated 10.08.2021	338,140	1,352,560		
22.		65193337 dated 10.08.2021	345,812	1,383,248		
23.		65193343 dated 16.08.2021	366,880	1,467,520		
24.		65193146 dated 20.08.2021	509,564	2,038,256		
25.		65193149 dated 20.08.2021	886,760	3,547,040		
26.		65193312 dated 16.07.2021	331,981	1,327,924		
27.		65193321 dated 26.07.2021	532,667	2,130,668		
28.		65193327 dated 27.07.2021	290,656	1,162,624		
	7	Total	12,847,373	51,389,492		

#### Annexure-VI

(Para No. 1.4.16)

	Non-deduction of sales tax on transportation service – Rs. 1.241 million				
Sr.	Name of	Description of items	Cheque	Date	Amount
No.	Vendor		No		(Rs.)
1.	M/s Sat	Provision of labor for loading	91348412	18.10.2021	996,000
	Malook &	and unloading and shifting of			
	Sons	relief items to whole districts			
2.	-do-	-do-	91348413	18.10.2021	795,000
3.	M/s Sat	Provision of labor for loading	91348473	30.11.2021	1,988,000
	Malook &	and unloading and shifting of			
	Sons	relief items to whole districts			
4.	M/s Sat	Provision of labor for loading	91348474	30.11.2021	1,996,000
	Malook &	and unloading and shifting of			
	Sons	relief items to whole districts			
5.	M/s Sat	Provision of labor for loading	91348460	8.11.2021	1,996,000
	Malook &	and unloading and shifting of			
	Sons	relief items to whole districts			
6.	M/s Sat	Provision of labor for loading	91348461	8.11.2021	1998,,000
	Malook &	and unloading and shifting of			
	Sons	relief items to whole districts			
7.	M/s Sat	Hiring of staff for date entry	91348462	8.11.2021	500,000
	Malook &				
	Sons				
		Total			8,272,998
Sales Tax @ 15% on Services					

## Annexure-VII (Para No. 1.4.17)

Uı	Unverifiable distribution of relief items by DDMAs – Rs. 118.286 million					
(A)	DDMA (Harnai) Para No. 01 of AIR					
Sr. No.	Name of item	Date of issue	Quantity	Rate (Rs.)	Amount	
					( <b>Rs.</b> )	
1.	Blankets	18.10.2021	300	-		
2.	Plastic Mate	07.10.2021	1350	3000	4,050,000	
3.	Water Cooler	07.10.2021	1550	1250	1,937,500	

4.	Solar Light	07.10.202	21	1450	3000	4,350,000
5.	Mosquito net	07.10.202	21	3300		0
6.	Walker	07.10.202	21	50		0
7.	Blind Stick	07.10202	.1	50		0
8.	First aid Kit	07.10.202	21	50		0
9.	Oxygen Cylinder	07.10.202	21	48		0
10.	Jerry Can	12.10.202	21	250	760	19000
11.	Kitchen Set	07.10.202	21	750	4000	3,000,000
12.	Tent	07.10.202	21	4200	18830	79,086,000
13.	Canopy Tents large	07.10.202	21	40	-	0
14.	Quilts	7.10.202	1	1550	3000	4,650,000
15.	Gas cylinder	7.10.202	1	1650	6800	11,220,000
16.	Rice (25Kg)	09.10.202	21 2	230 bags	246 per kg	1,414,500
17.	Sugar (50 kg)	8.12.202	1	140 bags	s 110 per kg	770,000
18.	Grams (30 kg)	08.12.202	21 2	217 bags	s 280 per kg	1,822,800
19	Dall Chana (25 kg)	08.12.202	21 2	230 bags	s 213 per kg	1,224,750
20.	Tea 70 kg	09.10.202	21	17 bags	945 per kg	1124550
21.	Water Tank	12.10.202	21	110	18,200	2002,000
22.	Charpoy	12.10.202	21	150	-	0
		Sub Total (A	4)		•	116,671,100
<b>(B)</b>	(C	() DDMA Quet	tta (Pa	ra No. (	04 of AIR)	
Sr. No.	Name of item	Date of	Quai	ntity	Rate (Rs.)	Amount
		issue				( <b>Rs.</b> )
1.	Blankets	09.09.2021	14	15	-	0
2.	Plastic Mate	-do-	4	6	3000	138,000
3.	Water Cooler	-do-				,
4.		-uo-	4	0	1250	50,000
	Solar Light	-do-	5		1250 3000	
5.	Solar Light Jerry Can			6		50,000
5. 6.	· · · · · · · · · · · · · · · · · · ·	-do-	5	6	3000	50,000 168,000
	Jerry Can	-do-	3	6 6 6	3000 760	50,000 168,000 27,360
6.	Jerry Can Kitchen Set	-do- -do-	5) 3) 5)	6 6 6 0	3000 760	50,000 168,000 27,360 224,000
6. 7.	Jerry Can Kitchen Set Charpoy	-do- -do- -do-	50 30 50 20	6 6 6 0 3 3 S	3000 760 4000	50,000 168,000 27,360 224,000 0
6. 7. 8.	Jerry Can Kitchen Set Charpoy Tent	-do- -do- -do- -do- 30.09.2021	50 30 50 20 20	6 6 6 0 3 0	3000 760 4000 - 18830	50,000 168,000 27,360 224,000 0 433,090
6. 7. 8. 9.	Jerry Can  Kitchen Set  Charpoy  Tent  Quilts  Gas cylinder  Rice (25Kg)	-do- -do- -do- 30.09.2021 07.10.2021	50 30 50 20 20 20 90	6 6 6 0 3 0 3 3 0 3 3 3 1 3 3 3 3 1 3 3 3 3 3	3000 760 4000 - 18830 3000	50,000 168,000 27,360 224,000 0 433,090 270,000
6. 7. 8. 9.	Jerry Can Kitchen Set Charpoy Tent Quilts Gas cylinder	-do- -do- -do- 30.09.2021 07.10.2021 08.12.2021	50 33 50 20 20 20 88	6 6 6 0 0 3 0 3 ags	3000 760 4000 - 18830 3000 6800	50,000 168,000 27,360 224,000 0 433,090 270,000 54,400
6. 7. 8. 9. 12.	Jerry Can  Kitchen Set  Charpoy  Tent  Quilts  Gas cylinder  Rice (25Kg)	-do- -do- -do- 30.09.2021 07.10.2021 08.12.2021	50 30 50 20 20 90 8 8 ba	6 6 6 0 3 0 3 ags ags	3000 760 4000 - 18830 3000 6800 246 per kg	50,000 168,000 27,360 224,000 0 433,090 270,000 54,400 49,200
6. 7. 8. 9. 12. 13.	Jerry Can Kitchen Set Charpoy Tent Quilts Gas cylinder Rice (25Kg) Sugar (50 kg)	-do- -do- -do- 30.09.2021 07.10.2021 08.12.2021 08.12.2021	50 33 50 22 22 90 8 8 ba 7 ba	6 6 6 0 3 0 3 ags ags ags	3000 760 4000 - 18830 3000 6800 246 per kg 110 per kg	50,000 168,000 27,360 224,000 0 433,090 270,000 54,400 49,200 38,500

18.	Water Tank	19.1.2022	1	18,200	18,200
	Sub Total (B)				1,614,825
	Grant Total (A) +(B)				118,285,925

#### **Annexure-VIII**

#### (Para No. 1.4.19)

Nor	Non-availability of distribution record with PDMA in respect of relief items provided				
	to DDMAs				
Sr.	Details of items	Date of	To whom sent		
No.		dispatch			
1.	Tents (15), Blankets (30), Kitchen Sets (30), Water tank	14.08.2021	DDMA Quetta		
	(5), Gas Cylinder (30), Plastic mat (30). Water cooler				
	(30), Solar Lights (30), First Aid kits (5), Charpoy (5)				
2.	Tents (100), canopy (20) Quilts (300), Kitchen Sets (300),	07.10.2021	DDMA		
	Gas Cylinder (300), Plastic mat (300). Water cooler		Commissioner		
	(300), Solar Lights (300), Mosquito net (300) First Aid		Harnai		
	kits (50), walker (50) Blind stick (50), Oxygen cylinders				
	(48)				
3.	Tents (200), Plastic mat (200). Kitchen Sets (200), Solar	15.07.2021	DDMA		
	Lights (200), Water cooler (30), Hygiene Kit (200),		Commissioner		
	Blankets (200), Jerry cans (200), Wheel Chairs (10),		Dalbadin		
	Water Tanks (5)				
4.	Tents (100), Plastic mat (100). Kitchen Sets (100), Solar	14.08.2021	DDMA		
	Lights (100), Jerry cans (150)		Commissioner		
			Dalbadin		
5.	Tents (200), Blankets (200), Plastic mat (200). Kitchen	15.07.2021	DDMA		
	Sets (200), Solar Lights (200), Water cooler (200),		Commissioner		
	Blankets (200)		Kalat		
6.	Tents (150), Plastic mat (150). Kitchen Sets (150), Solar	01.10.2021	DDMA		
	Lights (150), Water cooler (150), Blankets (150),		Commissioner		
	Mosquito net (150)		Lasbella		

## Annexure – IX (Para No. 2.4.1)

Unjustified halt in procurement/repair & maintenance process of environmental					
	lab equipment – Rs. 20.657 million				
Sr.	Description	Model	Condition	Qty.	
No					

Chromatography Chromatography Chromatography Chromatography Connectivity Problem And Calibration etc.  Color Cartridges  Solution And Heart Printers D5 160 ,Deskjet D4160  Color Cartridges Solution And Software Problem Calibration And Software Problem  Matts  Calibration And Software Problem Chromatography Calibration And Software Problem  Heating Rod Repair Problem  Heating Rod Repair Problem  Cartridges Changing And Uv Repair.  Vacuum Pumps Repair Adjust/Calibration/Flow Chart  Adjust/Calibration/Flow Chart  Ph Meter  Sampler  Addissolution Plant  Cartridges Changing And Uv Repair.  Adjust/Calibration/Flow Chart  Adjust/Calibration/Flow Chart  D1 Adjust/Calibration/Flow Chart  Ph Meter  Sampler  Adjust/Calibration/Flow Chart  Electrodes Needed  Chart  D2 Calibration Reded  Chart  Chart  Chart  Chromatography  Chart  Cartridges Changing And Uv Repair.  Adjust/Calibration/Flow Chart  Adjust/Calibration/Flow Chart  Chart  Adjust/Calibration/Flow Chart  Electrodes Needed  Chart  Chromatography  Cartridges And Power Problem  Chart  Cartridges Changing And Uv Repair  Calibration/Chargeable System Require  Chromatography  Calibration Chargeable Batteries/Repair  Calibration Chargeable  Batteries/Repair  Calibration Etc  Calibration Etc  1	1.	Gas	Clarus 500	Software With Pc	1
2. Dell And Hp Printers   3110cn,Hp Deskjet   1360,Hp Photo smart   D5 160 ,Deskjet D4160   Stabilizer 2000   Watts   Sacuration   Sampler   Sampl		Chromatography		Connectivity Problem And	
Printers				Calibration etc.	
D5 160, Deskjet D4160	2.	Dell And Hp	3110cn,Hp Deskjet	Color Cartridges	5
3. Stabilizer 2000 Watts  4. Jascouv/Vis 530 Calibration And Software Problem  5. Water Distillation Plant Simple Steel One  6. Simplicity Distillation And Deionization Plant Deionization Plant Problem  7. Filtration Apparatus  8. High Volume Sampler  9. Water Analyzer 2000 N Lamp And Sample Glass 1  10. Ph Meter 33100 Both Electrode And Temperature Rod  11. Ec Toa Dkk Cm-25r Electrodes Needed 1  12. Ph/Ion/Ec/Do Meter Toa Dkk  13. Ph Meter Toa Dkk Hm 25-R Electrodes Needed 1  14. Pure Water Supply Swg 2021 Sansyo Cartridges And Power Problem  15. Bod Incubator Bod Track 2005  16. Hach Dr/2010 Battery Chargeable System Require  17. Stack Analyzer Lancom Series 11 Calibration /Chargeable Batteries/Repair  18. Thermo Rass 10100-00633 Screen Repair 1  10. Calibration And Software Problem Problem 1  11. Calibration And Llix Cartridges And Power Problem Require  12. Ph/Ion/Ec/Do Model Isc-120 Calibration Etc 1		Printers	1360,Hp Photo smart		
Watts  4. Jascouv/Vis 530 Calibration And Software Problem  5. Water Distillation Plant Simple Steel One  6. Simplicity Distillation And Deionization Plant Deionization Plant Simple Steel One  7. Filtration Apparatus Apparatus Needed  8. High Volume Sampler Andersen 10 Micron Sampler Deionization Plant Simpler Deionization Plant Needed  9. Water Analyzer 2000 N Lamp And Sample Glass 1  10. Ph Meter 33100 Both Electrode And Temperature Rod 1  11. Ec Toa Dkk Cm-25r Electrodes Needed 1  12. Ph/lon/Ec/Do Mm-60 R Electrodes Needed 1  13. Ph Meter Toa Dkk Hm 25-R Electrodes Needed 1  14. Pure Water Supply Swg 2021 Sansyo Cartridges And Power Problem 1  15. Bod Incubator Bod Track 2005 District Repair Problem 1  16. Hach Dr/2010 Battery Chargeable System Require 1  17. Stack Analyzer Lancom Series 11 Calibration /Chargeable Batteries/Repair 1  18. Thermo Rass 10100-00633 Screen Repair 1  19. Ion Dionex Model Isc- 120 Calibration Etc 1			D5 160 ,Deskjet D4160		
4. Jascouv/Vis 530 Calibration And Software Problem  5. Water Distillation Plant Simple Steel One  6. Simplicity Distillation And Deionization Plant Deionization Plant Deionization Plant Deionization Plant Deionization Plant  7. Filtration Apparatus Andersen 10 Micron Sampler  8. High Volume Sampler  9. Water Analyzer 2000 N Lamp And Sample Glass 1  10. Ph Meter 33100 Both Electrode And Temperature Rod  11. Ec Toa Dkk Cm-25r Electrodes Needed 1  12. Ph/Ion/Ec/Do Mm-60 R Electrodes Needed 1  13. Ph Meter Toa Dkk Hm 25-R Electrodes Needed 1  14. Pure Water Supply Swg 2021 Sansyo Cartridges And Power Problem  15. Bod Incubator Bod Track Pack Pure Water Supply Swg 2021 Sansyo Cartridges And Power Problem  16. Hach Dr/2010 Battery Chargeable System Require  17. Stack Analyzer Lancom Series 11 Calibration /Chargeable Batteries/Repair  18. Thermo Rass 10100-00633 Screen Repair 1  19. Ion Dionex Model Isc- 120 Calibration Etc 1	3.	Stabilizer 2000	Toshiba	Not Working	1
Second Problem   Problem   Problem   Second Plant Simple Steel One   Simplicity   Simplicity   Problem   Problem   Plant Simple Steel One   Plant Simple Steel One   Plant Simple Steel One   Plant Simple Steel One   Plant Simplicity   Problem   Plant Simple Steel One   Plant Simplicity   Problem   Plant Simple Steel One   Plant Simple Steel On		Watts			
5. Water Distillation Plant Simple Steel One  6. Simplicity Distillation And Deionization Plant  7. Filtration Apparatus  8. High Volume Sampler  9. Water Analyzer 2000 N Lamp And Sample Glass 1  10. Ph Meter 33100 Both Electrode And Temperature Rod  11. Ec Toa Dkk Cm-25r Electrodes Needed  12. Ph/Ion/Ec/Do Meter Toa Dkk  13. Ph Meter Toa Dkk  14. Pure Water Supply Swg 2021 Sansyo  15. Bod Incubator Bod Track  16. Hach Dr/2010 Batteries/Repair  17. Stack Analyzer Lancom Series 11  18. Thermo Rass 10100-00633 Screen Repair  19. Ion Dionex Model Isc-120 Calibration Etc  10. Heating Rod Repair  1 Reating Rod Repair  1 Reating Rod Repair  1 Heating Rod Repair  1 Reating Rod Repair  1 Heating Rod Repair  1 Reist and Elix Cartridges Changing And Uv Repair.  1 Adjust/Calibration/Flow Chart  1 Adjust/Calibration Plant  1 Deating Cartridges And Power Problem  1 Deating Rod Repair  1 Calibration / Chargeable System Require  1 Calibration / Chargeable Batteries/Repair  1 Calibration Etc  1 Deating Rod Repair	4.	Jascouv/Vis	530	Calibration And Software	1
Plant Simple Steel One  6. Simplicity Distillation And Deionization Plant  7. Filtration Apparatus  8. High Volume Sampler  9. Water Analyzer 10. Ph Meter  11. Ec Toa Dkk  12. Ph/Ion/Ec/Do Meter Toa Dkk  13. Ph Meter Toa Dkk  14. Pure Water Supply 15. Bod Incubator Bod Track  16. Hach  17. Stack Analyzer  18. Thermo  Rass 10100-00633  Riltratioy Rios And Elix Cartridges Changing And Uv Repair.  1 Cartridges Changing And Uv Repair.  1 Adjust/Calibration/Flow Chart  1 Adjust/Calibration/Flow Chart  2 Deutonization Plant  1 Adjust/Calibration/Flow Chart  2 Deutonization Plant  1 Adjust/Calibration/Flow Chart  2 Deutonization Plant  1 Earp And Sample Glass 1 Deutonization Plant  1 Electrode And Temperature Rod 1 Electrodes Needed 1 Electrodes Needed 1 Deutonization Plant  1 Deutonization  1 Deutonizat				Problem	
One  6. Simplicity Distillation And Deionization Plant  7. Filtration Apparatus  8. High Volume Sampler  9. Water Analyzer  10. Ph Meter  11. Ec Toa Dkk  12. Ph/Ion/Ec/Do Meter Toa Dkk  13. Ph Meter Toa Dkk  14. Pure Water Supply  15. Bod Incubator Bod Track  16. Hach  17. Stack Analyzer  18. Thermo  Rass 10100-00633  Riltration  Rass 10100-00633  Racium Plant  Cartridges Changing And Uv Repair.  Pvacuum Pumps Repair Acutum Pumps Repair Needed  1 Vacuum Pumps Repair Needed  1 Adjust/Calibration/Flow Chart  Padjust/Calibration/Flow Chart  Pump And Sample Glass  1 Both Electrode And Temperature Rod  1 Electrodes Needed  1 Electrodes Needed  1 Bod Track Repair  1 Bod Track  1 Calibration /Chargeable Batteries/Repair  1 Calibration Etc	5.	Water Distillation		Heating Rod Repair	1
6. Simplicity Distillation And Deionization Plant		Plant Simple Steel			
Distillation And Deionization Plant  7. Filtration Apparatus  8. High Volume Sampler  9. Water Analyzer  10. Ph Meter  11. Ec Toa Dkk  12. Ph/Ion/Ec/Do Meter Toa Dkk  13. Ph Meter Toa Dkk  14. Pure Water Supply  15. Bod Incubator Bod Track  16. Hach  17. Stack Analyzer  18. Thermo  19. Lang And Sample Glass  10. Ph Meter  10. Dionex Model Isc-120  10. Calibration /Flow Chart  11. Ec Toa Dkk  12. Ph/Ion/Ec/Do Meter Toa Dkk  13. Ph Meter Toa Dkk  14. Pure Water Supply  15. Bod Incubator Bod Track  16. Hach  17. Stack Analyzer  18. Thermo  19. Ion  19. Ion  10. Dionex Model Isc-120  Calibration Etc  10. Cartridges Changing And Uv Repair.  1 Lov Repair  1 Lang Adjust/Calibration /Pacular  1 Lamp And Sample Glass  1 Lamp And Sample Glass  1 Temperature Rod  1 Temperature Rod  1 Temperature Rod  1 Electrodes Needed  1 Electrodes Needed  1 Detail Calibration /Chargeable Batteries/Repair  1 Calibration /Chargeable  1 Batteries/Repair					
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19. Ion Dionex Model Isc- 120 Calibration Etc 1				•	
				_	1
Chromatography	19.		Dionex Model Isc- 120	Calibration Etc	1
		Chromatography			

20.	Balance	Mettler Toledo Ab 204-	204-S,Ar-200	1
		S,Xs2002s,Ar-200,Gr-	Repair	
		200		
21.	Hot Plate	Advantec	Power Supply Problem	1
		Htp 352aa		
22.	Ph Meter	Jenway/3310	Electrodes	1
23.	Balance	And Hr 200	Defunct	1
24.	Pure Water Supply	Swg 2021 Sansyo	Cartridges	1
25.	Stack Analyzer	Lancom Series 11	Calibration /Chargeable	1
			Batteries/Repair	
26.	Thermo	Rass 10100-00633	Screen Repair	1
27.	Ion	Dionex Model Isc- 120	Accessories And	1
	Chromatography		Calibration Etc	
28.	Atomic Absorption	Model Aanalyst 800	Furnace Auto Sampler	1
		Perkin Elmer	Problems	
29.	Ups,S	Repair		3
30.	Cintra 5	Uv Visible	Hardwear And Software	1
		Spectrophotometer	Problem	
31.	Artech Chamber	Blb-1300	Defunct	1
32.	Ph Meter	Jenway/3310	Defunct	1
33.	Balance	And Hr 200	Defunct	2
34.	Deionizer + Distal Water Plant	Sannsyo Swg 2021	Defunct	1
35.	Stationary Gas	Pg 250	Defunct	1
	Detector			
36.	Air Sampler	Rass	Defunct	1
37.	Crypton Emission	290en	Defunct	1
	Analyzer			
38.	Crypton	Psh 300	Defunct	1
39.	High Volume	Anderson /Gmw Pm 10	Defunct	2
	Sampler			

Annexure-X (Para No. 2.4.2)

No	Non-recovery of penalty/fine from environmental polluters – Rs. 5.900 million					
Sr.	Sr. Name of Proponent Penalty letter issued A					
No.		date	( <b>Rs.</b> )			
1.	M/s Filter Pakistan Pvt. Ltd. Hub	10.03.2022	1000,000			
2.	M/s Rauf Packages Pvt. Ltd Hub	29.04.2021	1000,000			
3.	M/s Hub Star Foam Hub	16.03.2022	100,000			
4.	M/s Specialty Steel Pvt. Ltd. Hub	16.03.2022	1000,000			
5.	M/s Ahmed Textile Ltd. Hub	24.09.2021	1000,000			
6.	M/s Super Paper Mills Pvt. Ltd. Hub	1.02.2022	1000,000			
7.	M/s Progressive Fiber Pvt. Ltd. Hub	02.07.2021	500,000			
8.	M/s Pioneer Cable Pvt. Ltd. Hub	4.01.2022	300,000			
	Total 5,900,000					

Annexure – XI (Para No. 2.4.3)

	Wasteful expenditure on pay & allowances of non-functional District Environment Offices-Rs. 38.577 million					
Sr. No.	Name of District	No. of Sanctioned Posts	Filled	Expenditure during FY 2021-22 (Rs.)	IEE/EIA issued	Status of office
1.	Awaran	17	10	4,809,000	-	Non-
						functional
2.	Jhal Magsi	13	11	5,033,000	-	do
3.	Kalat	08	02	1,933,000	-	do
4.	Khuzdar	23	04	4,862,000	-	do
5.	Musa Khail	11	09	4,741,000	-	do
6.	Noshki	16	11	5,072,000	-	do
7.	Killa	17	6	5,959,000	-	do
	Saifullah					
8.	Sibi	7	4	2,552,000	-	do
9.	Ziarat	13	1	3,616,000	-	do
	Total 125 58 38,577,000do					

Fu	Functioning of rice mills in Naseerabad Division without environmental approval			
		and inaction by EPA		
Sr.	Name of Proponent	Remarks	NOC	
No.	Name of 1 Toponent		Status	
	M/s Diljeet Rice Mills	Application submitted on 24.02.2021.	Not	
1.	Usta Muhammad	Additional information letter issued on	issued	
		20.05.2021		
	M/s Data Rice Mills Usta	Application submitted on 25.02.2021.	Not	
2.	Muhammad	Additional information letter issued on	issued	
	200	20.05.2021		
3.		Application submitted on 02.04.2021.	Not	
		Additional information letter issued on	issued	
	Muhammad	07.05.2021	<b>N</b> T .	
4.		Application submitted on 24.02.2021	Not	
	I	Additional information letter issued on 07.05.2021	issued	
	Usta Muhammad		Not	
5.		Application submitted on 24.02.2021 Additional information letter issued on	Not issued	
	Muhammad	30.04.2021	issueu	
6.		Application submitted on 24.02.2021	Not	
0.		Additional information letter issued on	issued	
	Pur Road Dera Allah Yar		155464	
	Jhat Pat Balochstan			
7.			Not	
	_	Additional information letter issued on	issued	
	Wah Road Usta	20.05.2021		
	Muhammad			
8.	M/s Shahe Shanshah Rice	Application submitted on 24.02.2021	Not	
	Mill Ali abad Road Usta	Additional information letter issued on	issued	
	Muhammad	25.05.2021		
9.	M/s Golden Rice Mill Ali	Application submitted on 24.02.2021	Not	
		Additional information letter issued on	issued	
	Muhammad 25.05.2021			
10.		Application submitted on 24.02.2021	Not	
		Additional information letter issued on	issued	
	Muhammad	30.04.2021		
11.	M/s Habib Rice Mill	Application submitted on 02.04.2021	Not	

	Ali A	Abad Ja	mali B	y pass	Additional	information	letter	issued	on	issued
	Road	Usta M	uhamn	nad	23.04.2021					
12.	M/s Bilal Jamali Rice Mill			Application	submitted on	02.04.2	2021		Not	
	Ali	abad	Road	Usta	Additional	information	letter	issued	on	issued
	Muhammad		30.04.2021							

## Annexure – XIII (Para No. 2.4.7)

Non-approval of Environmental Protection Review Regulations				
Sr. No.	Description of Review Regulations	Status		
1.	Balochistan Bio Safety Rules 2020	Not approved		
2.	Balochistan Environmental Pollution Charge for Industry	Not approved		
	(Calculation and Collection) Rules, 2020			
3.	Balochistan Environmental Protection (Administrative	Not approved		
	Penalty) Rules 2020			
4.	Balochistan Environmental Protection (Motor Vehicles)	Not approved		
	Rules 2020			
5.	Balochistan Environmental Quality Standards for Ambient	Not approved		
	Air			
6.	Balochistan Environmental Quality Standards for	Not approved		
	Drinking Water			
7.	The Balochistan Environmental Samples Rules, 2020	Not approved		
8.	Balochistan Environmental Tribunal Rules 2020	Not approved		
9.	Balochistan Hazardous Substances Rules 2020	Not approved		
10.	Balochistan Environmental Protection (Poultry)	Not approved		
	Regulations 2020			
11.	Balochistan Quality Standards for Noise 2020	Not approved		
12.	Balochistan Environmental Protection Agency Review of	Not approved		
	Initial Environmental Examination and Environmental			
	Impact Assessment Regulations, 2020			
13.	These regulations shall be called Balochistan	Not approved		
	Environmental Protection(Registration of Environmental			
	Consultants) Regulations, 2021			
14.	the Balochistan Environmental Quality Standards	Not approved		
	(Certification of Environmental Laboratories)			
	Regulations, 2020			
15.	the Balochistan Environmental Quality Standards (Self-	Not approved		
	Monitoring and Reporting by Industry) Rules, 2020			

		(Para No. 2.4.10)			
	Establishment and operation of housing societies and hospitals				
<b>(A)</b>	without environmental approvals				
Sr. No.	Name of Scheme	Status			
1.	Prime Minister housing Scheme	NOC issued by QDA			
2.	Belue on Keso	NOC issued by QDA			
3.	Sharja Homes	NOC issued by QDA			
4.	GulshanAzam	NOC issued by QDA			
5.	Sok Housing Scheme	NOC issued by QDA			
6.	Mubarak Town Quetta	NOC issued by QDA			
7.	Ali Town Gulshan Hassan	NOC issued by QDA			
8.	Gulshan Rahim	NOC issued by QDA			
9.	Eman City	NOC issued by QDA			
10.	Chaltan Homes I&II	NOC issued by QDA			
11.	Garden Town	NOC issued by QDA			
12.	Mar Khor Hills	NOC issued by QDA			
13.	Jan Town	NOC issued by QDA			
14.	Qasim Bagh Town	NOC issued by QDA			
15.	Quetta Avenue	NOC issued by QDA			
16.	Quetta Enclave	NOC issued by QDA			
17.	Sangeen Housing	NOC issued by QDA			
18.	Adil Housing Scheme	under Process			
19.	Agha Vilas	under Process			
20.	Airport Homes	under Process			
21.	Al-naveed Housing Scheme	under Process			
22.	Ashayana City	under Process			
23.	AshayanaTown	under Process			
24.	Baba Jan Homes	under Process			
25.	Chohe Housing Scheme	under Process			
26.	Faisal Vilas	under Process			
27.	Gulshan Aziz	under Process			
28.	Gulsahan Farooq	under Process			
29.	Gulshan Hamdan	under Process			
30.	Gulshan Iqbal	under Process			
31.	Gulsha Misbha	under Process			

(A)         Name of Scheme         Status           32.         Gulshan Zaryab         under Process           33.         Haroon Arcade         under Process           34.         KasiBehria Town         under Process           35.         Come vk Hosuing Schem         under Process           36.         Lala Khan Badyai Housing Scheme         under Process           37.         Madina Homes         under Process           38.         Malik Qasim Ali         under Process           39.         model Vilas         under Process           40.         Officers Benglore         under Process           41.         Prime Vilas         under Process           42.         Sehar Housing Scheme         under Process           43.         Saif Vilas         under Process           44.         Snober Enclave         under Process           45.         Sara Vilas         under Process           46.         Shahzad Housing Scheme         under Process           47.         Subhan Housing Scheme         under Process           48.         Umer Society         under Process           49.         Al Khalig         Illegal           50.         Jani Marking         Il		Establishment and operation of housing societies and hospitals without environmental approvals					
32. Gulshan Zaryab under Process 33. Haroon Arcade under Process 34. KasiBehria Town under Process 35. Come vk Hosuing Schem under Process 36. Lala Khan Badyai Housing Scheme under Process 37. Madina Homes under Process 38. Malik Qasim Ali under Process 39. model Vilas under Process 40. Officers Benglore under Process 41. Prime Vilas under Process 42. Sehar Housing Scheme under Process 43. Saif Vilas under Process 44. Snober Enclave under Process 45. Sara Vilas under Process 46. Shahzad Housing Scheme under Process 47. Subhan Housing Scheme under Process 48. Umer Society under Process 49. Al Khalig Illegal 50. Jani Marking Illegal 51. Rawal Scheme Illegal 52. Umer Vilas Illegal 53. Kiynat Scheme Illegal 54. Hafīz Scheme Illegal 55. Anwar Scheme II Illegal 56. Kamal Housing Scheme Illegal 57. Malik Town Illegal 58. Malik Town Illegal 59. Al-Barhan Illegal 60. Alnoor Illegal 61. Teachers homes Illegal 62. Mubarak Town Illegal 63. RehmanTown Illegal 64. Siyar Garden Scheme Illegal	(A)						
33. Haroon Arcade under Process 34. KasiBehria Town under Process 35. Come vk Hosuing Schem under Process 36. Lala Khan Badyai Housing Scheme under Process 37. Madina Homes under Process 38. Malik Qasim Ali under Process 40. Officers Benglore under Process 41. Prime Vilas under Process 42. Sehar Housing Scheme under Process 43. Saif Vilas under Process 44. Snober Enclave under Process 45. Sara Vilas under Process 46. Shahzad Housing Scheme under Process 47. Subhan Housing Scheme under Process 48. Umer Society under Process 49. Al Khalig Illegal 50. Jani Marking Illegal 51. Rawal Scheme Illegal 52. Umer Vilas Illegal 53. Kiynat Scheme Illegal 54. Hafiz Scheme Illegal 55. Anwar Scheme II Illegal 56. Kamal Housing Scheme Illegal 57. Malik Town Illegal 58. Malik Town Illegal 59. Al-Barhan Illegal 60. Alnoor Illegal 61. Teachers homes Illegal 62. Mubarak Town Illegal 63. RehmanTown Illegal 64. Siyar Garden Scheme Illegal 66. Kiyar Garden Scheme Illegal							
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	64.	Siyar Garden Scheme					
	65.		Illegal				

	Establishment and opera	O	-			
(A)	without environmental approvals					
Sr. No.	Name of Sche	me	Status			
66.	FC Housing Scheme		Illegal			
67.	Baba Fareed Hosuing Scheme		Illegal			
68.	Shehryar Hosuing Scheme		Illegal			
69.	Aspanzer Homes		Illegal			
70.	Qasam Bagh Town Qta		Illegal			
71.	GilaniTown		Illegal			
72.	Awami Town		Illegal			
73.	Aziz Town Makha Town		Illegal			
74.	Irfan Town		Illegal			
75.	Gulshan Umer Town		Illegal			
76.	Ajmal Scheme		Illegal			
77.	Nasans Coloney		Illegal			
78.	New Green		Illegal			
<b>(B)</b>	Establishment and Operation	of Housing Societies	and Hospitals without			
	necessary environment approval in Gwadar					
Sr. No.	Name of Hospital/Housing	Re	marks			
	Societies					
1.	DHQ Hospital Gwadar		oval not issued and no			
		proceeding started				
2.	GDA Hospital Gwadar		oval not issued and no			
		proceeding started				
3.	BHU Shandu Band		oval not issued and no			
		proceeding started				
4.	National Hospital		oval not issued and no			
		proceeding started				
5.	Al-Shifa Medical Centre		oval not issued and no			
		proceeding started				
6.	Coast Medical Center		oval not issued and no			
		proceeding started				
7.			oval not issued and no			
	Creek City	proceeding started				
8.			oval not issued and no			
	New World City	proceeding started				
	New World City	proceeding started				

proceeding started
Environmental approval not issued and no
ne No.5 proceeding started
Environmental approval not issued and no
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proceeding started
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Vest Bay) proceeding started
Environmental approval not issued and no
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29.		Environmental approval not issued and no
	Gwadar Central	proceeding started
30.		Environmental approval not issued and no
	GDA Bolan City	proceeding started
31.		Environmental approval not issued and no
	Canadian City	proceeding started
32.		Environmental approval not issued and no
	Jamal City	proceeding started
33.		Environmental approval not issued and no
	Golden Lake	proceeding started
34.		Environmental approval not issued and no
	Gwadar City Gwadar	proceeding started
35.		Environmental approval not issued and no
	New World City Phase-2	proceeding started
36.		Environmental approval not issued and no
	Platinum Sea View Gwadar	proceeding started
37.		Environmental approval not issued and no
	Rabi City Gwadar	proceeding started
38.		Environmental approval not issued and no
	Creek City Phase-II	proceeding started
39.		Environmental approval not issued and no
	Global Village Gwadar	proceeding started
40.		Environmental approval not issued and no
	Gwadar Prime View	proceeding started
41.		Environmental approval not issued and no
	Balochistan Broadway Avenue	proceeding started
42.	Old Name: Pearl Builder New	Environmental approval not issued and no
	Name: The Gwadar Lagoon.	proceeding started
43.		Environmental approval not issued and no
	Al-Shams City Gwadar	proceeding started
44.		Environmental approval not issued and no
	China Village Gwadar	proceeding started
45.		Environmental approval not issued and no
	Florida city Gwadar	proceeding started
46.		Environmental approval not issued and no
	Globiz Phase-IV	proceeding started
47.		Environmental approval not issued and no
	Kings Park Gwadar	proceeding started
48.	Crown City Phase II	Environmental approval not issued and no

		proceeding started
49.		Environmental approval not issued and no
	S.N. Sahil	proceeding started
50.		Environmental approval not issued and no
	Gwadar Royal Garden Phase II	proceeding started
51.		Environmental approval not issued and no
	Sara-i-Noor	proceeding started
52.		Environmental approval not issued and no
	Broadway City Gwadar	proceeding started
53.		Environmental approval not issued and no
	Grace City	proceeding started
54.		Environmental approval not issued and no
	Zero Point Residency	proceeding started
55.		Environmental approval not issued and no
	Gillan Residencia	proceeding started
56.	Anchor City Gwadar (SMC-	Environmental approval not issued and no
	Private) Limited	proceeding started
57.		Environmental approval not issued and no
	Arabian City	proceeding started
58.		Environmental approval not issued and no
	Gwadar Golf City	proceeding started
59.		Environmental approval not issued and no
	Meer Gurab (HBFC)	proceeding started
60.		Environmental approval not issued and no
	Sharjah Center	proceeding started
61.		Environmental approval not issued and no
	alcon Homes	proceeding started
62.		Environmental approval not issued and no
	Sahil City	proceeding started
63.		Environmental approval not issued and no
	China Pak Golf Estate	proceeding started
64.		Environmental approval not issued and no
	Marine City	proceeding started
65.		Environmental approval not issued and no
	Noor Marwah	proceeding started
66.		Environmental approval not issued and no
	Al-Rahim City	proceeding started
67.		Environmental approval not issued and no
	Liberty Town	proceeding started
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68.		Environmental approval not issued and no
	Gwadar Sea View	proceeding started
69.		Environmental approval not issued and no
	Gulberg city	proceeding started
70.		Environmental approval not issued and no
	Sun Silver City	proceeding started
71.		Environmental approval not issued and no
	Northern Alliance Parcs	proceeding started
72.		Environmental approval not issued and no
	Indus City Gwadar	proceeding started
73.		Environmental approval not issued and no
	Miami Villas	proceeding started
74.		Environmental approval not issued and no
	Coast Way Residency	proceeding started
75.		Environmental approval not issued and no
	Palm City Gwadar	proceeding started
76.		Environmental approval not issued and no
	Sun Over Seas City	proceeding started
77.		Environmental approval not issued and no
	Marina Enclave	proceeding started
78.		Environmental approval not issued and no
	Apna City Gwadar	proceeding started
79.		Environmental approval not issued and no
	Savaira City Gwadar	proceeding started
80.		Environmental approval not issued and no
	Al-Ghani Housing Scheme	proceeding started
81.	-	Environmental approval not issued and no
	Marine Homes	proceeding started
82.		Environmental approval not issued and no
	International Port City	proceeding started
83.		Environmental approval not issued and no
	Naval Anchorage Gwadar	proceeding started
84.		Environmental approval not issued and no
	ECHS Phase-II	proceeding started
85.		Environmental approval not issued and no
	BECHS	proceeding started
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Annexure-XV (Para No. 2.4.13)

	Inordinate delay in processing of environmental approvals by EPA				
Sr. Name and Address of the Proponent		Year of	Status		
No.	•	Submission			
1.	M/S The Snack Bites Company	2018	No further correspondence		
	limited A-267-270 & A-69 to 67		made with proponents and		
	H.IT.E Hub		no NOC issued		
2.	M/S R.K steel Mills Pvt. Ltd	2018	No further correspondence		
	A-197,198 to A-203,204 H.IT.E		made with proponents and		
			no NOC issued		
3.	M/S Falcon/A.K Steel mill	2018	No further correspondence		
	A-271 H.IT.E Hub		made with proponents and		
			no NOC issued		
4.	M/S Coastal Converters Pvt. Ltd	2018	No further correspondence		
	A-82 to 85 H.IT.E Hub		made with proponents and		
			no NOC issued		
5.	M/S Shan Chemical Industries Pvt.	2018	No further correspondence		
	Ltd		made with proponents and		
	B -148 to 157 H.IT.E LIEDA Hub		no NOC issued		
6.	M/S Falcon Textiles Pvt. Ltd	2018	No further correspondence		
	B- 33,34 H.IT.E LIEDA Hub		made with proponents and		
			no NOC issued		
7.	M/S Shaban Steel Industry	2018	No further correspondence		
	C-224,225, 228,229 H.IT.E LIEDA		made with proponents and		
			no NOC issued		
8.	M/S Hub Star Foam LIEDA Hub	2019	No further correspondence		
			made with proponents and		
			no NOC issued		
9.	M/S Shaik Tube Mills Pvt. Ltd	2019	No further correspondence		
	E-160 to 166 H.IT.E LIEDA Hub		made with proponents and		
			no NOC issued		

Operation of industrial units without environmental approval from EPA				
(A)				
Sr.	Name and Address of the Proponent	Status		
No.				
1.	M/S Rauf Packages Pvt. Ltd	Not filed for environmental approval and		
		no action taken by EPA		
2.	M/S Taheri glass Pvt. Ltd	Not filed for environmental approval and		
	A-221 H.IT.E Hub	no action taken by EPA		
3.	M/S Elite Denim Mill	Not filed for environmental approval and		
	Plot# B 175& 176 H.IT.E LIEDA	no action taken by EPA		
	Hub			
4.	M/S Advance Pipe Industries Pvt. Ltd	Not filed for environmental approval and		
	D-89 H.IT.E LIEDA Hub	no action taken by EPA		
5.	M/S J-J Packages Pvt. Ltd	Not filed for environmental approval and		
	E-33 H.IT.E LIEDA Hub	no action taken by EPA		
6.	M/S Rauf Packages Pvt. Ltd	Not filed for environmental approval and		
		no action taken by EPA		
7.	M/S Fintex MFG Corp Pvt. Ltd	Not filed for environmental approval and		
	G- 17,18 H.IT.E LIEDA Hub	no action taken by EPA		

	Operation of Industrial units without environmental approval from EPA				
<b>(B)</b>					
Sr.	Name and Address	Environmental	Time	Remarks	
No.	of the Proponent	approval issue	lapses		
		date			
1.	M/S MALL Pakistan	06.04.2011	11 years	No action taken by EPA	
	Limited Hub			regarding its renewal or	
	Balochistan			monitoring	
2.	M/s Mehboob Steel	27.08.2010	12 years	No action taken by EPA	
	Pipe Industries Hub			regarding its renewal or	
				monitoring	
3.	M/s Akhtar	13.09.2011	11 years	No action taken by EPA	
	Pharmaceuticals Pvt.			regarding its renewal or	
	Ltd Hub			monitoring	
4.	M/s Balochistan	20.08.2010	12 years	No action taken by EPA	
	Wheel Limited			regarding its renewal or	

				monitoring	
5.	M/s Thal Limited	11.11.2010	12 years	No action taken by EPA	
	(Pakistan Paperback			regarding its renewal or	
	Div.) Hub			monitoring	
6.	M/s Procter &	16.07.2011	11 years	No action taken by EPA	
	Gamble (Pvt.) Ltd.			regarding its renewal or	
	Hub			monitoring	

#### **Annexure-XVII**

(Para No. 2.4.16)

Issuance of environmental approval by EPA Hqs without Site Inspection Report and involvement of District Offices				
Sr.	Name and Address of the Proponent Date of Issuance			
No.				
1.	M/S Gwadar Son of Sea Near Constume Road Gwadar	1.04.2022		
2.	M/s R&R Fisheries Gwadar	1.04.2022		
3.	M/s Sealicious Food Gwadar	1.04.2022		
4.	M/s B.K. Trading Gwadar	1.04.2022		
5.	M/s Gold Gwadar	1.04.2022		
6.	M/s Kambar Sea Food Gwadar	1.04.2022		
7.	M/s karim impex Pasni Gwadar	1.04.2022		
8.	M/s Gold Star Gwadar	1.04.2022		

#### **Annexure-XVIII**

#### (Para No. 2.4.18)

Inaction by Balochistan EPA for non-ensuring collection and disposal of hospitals waste as per EPA Act			
Sr. No.	Name of Hospital	Waste Generation per day	
1.	DHQ Hospital Gwadar	40-60 Kg	
2.	GDA Hospital Gwadar	75-80 Kg	
3.	BHU Shandu Band	15-20 Kg	
4.	National Hospital	08-10 kg	
5.	Al-Shifa Medical Centre	05-10 kg	
6.	Coast Medical Center	05-10 kg	

Annexure -XIX

#### (Para No. 3.4.1)

(Rs. in million)

Mis-Procurement of Civil Defence equipment in violation of Public Procurement Rules – Rs. 43.455 million				
Sr. No.	Description of items	Quantity	Price Per unit (Rs.)	Total Amount
				( <b>Rs.</b> )
1.	Handheld Metal Detector	23	29,120	0.670
2.	Walk Through Gate	1	845,000	0.845
3.	Mine Detector	14	494,000	6.916
4.	Non-Magnetic Tool Kit	6	768,695	4.612
5.	Fido X4 Explosive Detector	1	11,960,000	11.960
6.	Portable Manpack jammer (MP-300)	1	5,896,804	5.897
7.	Wide band Vehicle jammer (WB-300)	1	7,290,073	7.290
8.	Hnad Held Waki Taki DMR	36	89,574	3.225
9.	Base Set DMR	6	216,216	1.297
10.	GST			0.743
Total				43.455

Annexure –XX (Para No. 3.4.1)

### Mis-Procurement of Civil Defence equipment in violation of Public Procurement Rules – Rs. 43.455 million

- Equipment Price Rs 42,711,769
- USD Base Rate agreed with supplier Rs 202.
- Equipment Price in USD Rs 42,711,769/202 = \$211,444.
- 2% appreciation of USD 202 \* 1.02 = 206 (1USD = Rs 206)
- Price escalation to be borne by supplier for 2% USD appreciation 211,444\*4 (206-202) = Rs 845,776.
- -USD appreciation till audit date 1 USD = Rs 239.
- -Price escalation to be borne by department due to USD appreciation till audit date USD 211,444 \* 33 (239-206) = Rs 6,977,652.